

### FINANCIAL STATEMENTS

YEAR ENDED JUNE 30, 2016

# with SUPPLEMENTAL STATEMENTS AND SCHEDULES and INDEPENDENT AUDITOR'S REPORT



# TOWN OF PROSPECT, CONNECTICUT ANNUAL REPORT FOR THE YEAR ENDED JUNE 30, 2016

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#### MICHAEL J. BATTISTA CERTIFIED PUBLIC ACCOUNTANT

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#### **Independent Auditor's Report**

Mayor Robert Chatfield Town Council Town of Prospect Prospect, Connecticut

#### **Report on the Financial Statements**

I have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Prospect, Connecticut (the "Town") as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

My responsibility is to express opinions on these financial statements based on my audit. I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the

entity's internal control. Accordingly, I express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinions.

#### **Opinions**

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Prospect, Connecticut, as of June 30, 2016, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (pages 7–19) and the required supplementary information (pages 58-66) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. I have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to my inquiries, the basic financial statements, and other knowledge I obtained during my audit of the basic financial statements. I do not express an opinion or provide any assurance on the information because the limited procedures do not provide me with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The combining and individual nonmajor fund financial statements, and other schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling

such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In my opinion, the combining and individual nonmajor fund financial statements, and other schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, I have also issued my report dated December 16, 2016, on my consideration of the Town's internal control over financial reporting and on my tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

Michael J. Battista, C.P.A

Michael J. Battista Certified Public Accountant

Northford, Connecticut December 16, 2016

#### Management's Discussion and Analysis Introduction

This Annual Financial Report incorporates financial reporting requirements of the Governmental Accounting Standards Board (GASB) Statement 34. GASB Statement 34 requires that we, as managers of the Town of Prospect, focus on our most important, or "major" funds, including the general fund.

Fund statements measure and report the "operating results" of many funds by measuring cash on hand and other assets that can easily be converted to cash. These statements show the short-term performance of individual funds using the same measures governments use when financing current operations. On the other hand, if we charge a fee to users for services, fund information will continue to be based on accrual accounting. Showing budgetary compliance has always been an important part of governmental accountability. Our financial statements include the *original* budget as well as the final amended budget.

Our hope is to provide you, the reader, with an objective and readable analysis of our financial performance for the year. Taken together, the following statements should enable you to assess whether Prospect's financial position has improved or deteriorated as a result of the year's operations. The annual report includes government-wide financial statements prepared on the accrual basis for all of your government's activities. Accrual accounting measures not just current assets and current liabilities, but long-term assets and liabilities as well. It also reports all revenues and all costs of providing services each year, not just those received or paid in the current fiscal year (or shortly thereafter).

In summary, the government-wide financial statements will help you:

- Assess the finances of the Town of Prospect in its entirety, including the year's operating results;
- Determine whether our overall financial position improved or deteriorated;
- Evaluate whether our current-year revenues were sufficient to pay for current-year services;
- See the costs of providing you the services you have requested of us;
- See how we finance the programs you have asked for through user fees and other program revenues versus general tax revenues;
- Understand the extent to which your government has invested in capital assets, including roads, bridges, water mains, schools, parks, and other infrastructure assets;
- Make better comparisons between governments.

The Annual Financial Report includes the following information and financial statements as defined by GASB Statement 34:

\*\* Management Discussion and Analysis (MD&A) — An introduction to the basic financial statements and an analytical overview of the government's financial activities. The MD&A provides an objective and easily readable analysis of the Town's financial activities based on currently known facts, decisions, or conditions. The MD&A

- ☐ Includes comparisons of the current year to the prior year based on government-wide information:
- □ Provides an analysis of our overall financial position and the results of operations to assist you in assessing whether our financial position has improved or deteriorated as a result of the year's activities;
- □ Analyzes significant changes in fund and major budget variances;
- Describes capital asset and long-term debt activity during the year;
- □ Concludes with a description of currently known facts, decisions, or conditions that are expected to have a significant effect on our financial position or the results of our operations.

#### \* Basic Financial Statements

- ➤ Government-Wide Financial Statements are designed to provide readers with a broad overview of the Town of Prospect's finances, in a manner similar to private-sector business.
  - The Government-Wide Financial Statements include a statement of net position that presents information on all of the Town of Prospect's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of Prospect is improving or deteriorating. The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave). The statement of activities is prepared using the economic resources measurement focus and the accrual basis of accounting. These statements report all assets, liabilities, revenues, expenses, and gains and losses of the government. Both of the government-wide financial statements distinguish functions of the Town of Prospect that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The Town of Prospect conducts no business-type activities. The governmental activities of the Town include general government, public safety, public works, parks and recreation, health and human services, education, other expenditures, and payment of interest on long-term debt. Thus, the government-wide financial statements include only the Town of Prospect itself (known as the *primary government*);
  - Fiduciary activities whose resources are not available to finance our governmental programs are excluded from these statements.

Capital assets, including infrastructure, are reported along with depreciation expense in the statement of activities. Net position is reported as capital assets net of related debt (net investment in capital assets), restricted, and unrestricted. Permanent endowments or permanent fund principal amounts included in restricted net position are shown as either expendable or nonexpendable.

Expenses are presented reduced by program revenues, resulting in a measurement of "net (expense) revenue" for each of the government's functions. Program expenses include all direct expenses. General revenues such as taxes and special and extraordinary items are reported separately, ultimately arriving at the change in net position for the period. Special items are significant transactions or other events that are either unusual or infrequent and are within the control of management.

- Fund Financial Statements are a grouping of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The Town of Prospect, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into two categories: governmental funds and fiduciary funds.
  - Governmental fund financial statements include financial data for the general fund, special revenue funds, capital projects, debt service, and permanent funds and are prepared using the current financial resources measurement focus and the modified accrual basis of accounting. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the governmentwide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental activities in the government-wide financial statements with similar information presented for governmental funds in the long-term impact of the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's nearterm financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities. The Town of Prospect maintains three major governmental funds (general fund, police special duty, and housing rehabilitation fund), five non-major special revenue funds, and four non-major capital projects funds, all of which are governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund and the two other major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report. Prospect adopts an annual appropriated budget for its general fund. budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.
  - Fiduciary fund financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Fund financial statements are presented for primary government funds. Governmental fund statements include a balance sheet and a statement of revenues, expenditures, and changes in fund balances. A summary reconciliation of the fund and government-wide statements accompanies the fund financial statements.

Separate columns are shown for each major governmental fund and for consolidated non-major governmental funds. Major funds are funds whose revenues, expenditures/expenses, assets, or liabilities (excluding extraordinary items) are at least 10 percent of corresponding totals for all governmental funds and at least 5 percent of the aggregate amount for all governmental funds.

Governmental fund balances are segregated into nonspendable, restricted, committed, assigned, and unassigned categories as described in Note 1D to the financial statements.

We present separate fiduciary fund statements used to report assets held in a trustee or agency capacity for others and which cannot be used for our own programs. We must show a statement of fiduciary net position and a statement of changes in fiduciary net position. Fiduciary fund statements also disclose interfund loans, interfund services provided and used, and interfund transfers.

- Notes to the Financial Statements
  - Consist of notes that provide information essential to your understanding of the data provided in the government-wide and fund financial statements.
- ➤ Required Supplementary Information (RSI)
  - Schedule of Revenues, Expenditures, and Changes in Fund Balance –
     Budget and Actual (Budgetary Basis) General Fund
  - Schedule of Revenues Detail Budget and Actual (Budgetary Basis) General Fund
  - Schedule of Expenditures Detail Budget and Actual (Budgetary Basis) - General Fund

The combining statements referred to earlier in connection with non-major governmental funds are presented immediately following the required supplementary information.

We hope the financial reporting model will serve as a comprehensive way to demonstrate our stewardship in the long term in addition to the way we currently demonstrate our management in the short term and through the budgetary process.

As management of the Town of Prospect, we offer readers of the Town's financial statements this narrative overview and analysis of our financial activities for the fiscal year ended June 30, 2016. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished elsewhere in this report.

#### **Financial Highlights**

- The assets of the Town of Prospect exceeded its liabilities at the close of the most recent year by \$19,102,446 (net position). Of this amount, \$1,809,008 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.
- The government's total net position increased by \$824,858 primarily due to an increase in fund balances of \$708,067, an excess of capital expenditures (\$1,466,358) over

- depreciation charges (\$1,152,459) of \$313,899, and a reduction in outstanding debt of \$647,785. Offsetting these positive inputs was \$869,161 of new debt.
- As of the close of the current fiscal year, the Town's governmental funds reported combining ending fund balances of \$2,805,076, a net increase of \$708,067 in comparison with the prior year. Of the total fund balance, \$1,137,579, or 40.6%, is available for spending at the government's discretion (unassigned fund balance).
- The unassigned fund balance for the general fund increased \$13,494 from \$1,124,085 to \$1,137,579. The June 30, 2016 balance is 3.5% of total general fund expenditures of \$32,313,779.
- Prospect's total bonded debt decreased by \$315,000 (50.0%) to \$315,000 as we made scheduled principal payments on our outstanding bonded debt. We issued a \$600,000 short-term BAN for road work and a general obligation note in the amount of \$113,333 in connection with the purchase of 5 Cheshire Road.

#### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. For the Town of Prospect, assets exceeded liabilities by \$19,102,446 at the close of the most recent fiscal year.

By far the largest portion of the Town's net position, \$15,920,376, or 83.3%, reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment) less any related debt used to acquire those assets that is still outstanding. Prospect uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

**Table 1. Net Position** 

	Total Primary Government 2016	Total Primary Government 2015 (Restated)
Current and Other Assets	\$ 4,401,930	\$ 3,791,501
Capital Assets, net of depreciation	18,124,904	17,811,005
Total Assets	22,526,834	21,602,506
Deferred Outflows of Resources	70,517	61,434
Long-Term Obligations Outstanding	3,156,980	2,935,604
Other Liabilities	337,925	382,313
Total Liabilities	3,494,905	3,317,917
Deferred Inflows of Resources		68,435
Net Position:		
Net Investment in Capital Assets	15,920,376	15,607,173
Restricted	1,373,062	1,383,074
Unrestricted	1,809,008	1,287,341
Total Net Position	\$ 19,102,446	\$ 18,277,588

Restricted net position consists of \$1,119,656 of the Housing Rehabilitation Fund, which may be used to carry out the objectives of that program, \$251,305 for capital expenditures of the library in accordance with the donors' bequests, and \$2,101 of Town Aid Road unexpended grant proceeds.

Unrestricted net position (\$1,809,008) may be used to meet the government's ongoing obligations to citizens and creditors.

The government's net position increased by \$824,858 during the current fiscal year. The Town brought in net general revenues of \$24,567,494, which exceeded its net operating expenditures of \$23,742,636. Gross revenues amounted to \$31,684,356. Gross expenses of \$30,859,498 were offset by \$1,318,294 in charges for services, \$5,623,903 in operating grants and contributions, and \$174,665 in capital grants. Of the net expenditures, \$16,465,373 was accounted for by Regional School District No. 16 assessments. Net public works expenditures of \$2,590,960, net general government outlays of \$1,871,854, net public safety of \$1,715,291, and net parks and recreation costs of \$773,224 accounted for almost all of the remaining balance. The Town's general revenues derived from \$24,243,275 in tax collections, \$188,273 of unrestricted grants and contributions, and \$135,946 in other general revenues and investment income.

Governmental activities. Governmental activities accounted for the entire net position increase of \$824,858. Key elements of this increase are as follows:

**Table 2. Changes in Net Position** 

<u> </u>	Total Primary Government 2016		Total Primar Government 2015		
Revenues:					
Program Revenues:					
Charges for Services	\$	1,318,294	\$	1,014,514	
Operating Grants and Contributions		5,623,903		5,706,901	
Capital Grants and Contributions		174,665		78,527	
General Revenues:					
Property Taxes		24,243,275		23,757,163	
Grants and Contributions not Restricted to Specific Purpose		188,273		199,674	
Investment Earnings		12,206		10,879	
Other General Revenues		123,740		181,350	
Total Revenues	\$	31,684,356	\$	30,949,008	
Program Expenses:					
General Government	\$	2,659,893	\$	2,516,514	
Public Safety		2,277,016		1,960,400	
Public Works		2,748,039		2,507,643	
Parks and Recreation		887,585		655,009	
Health and Human Services		327,205		362,916	
Education		21,845,190		22,027,863	
Other Expenditures		63,979		531,511	
Interest on Long-Term Debt		50,591		77,303	
Total Governmental Activities		30,859,498		30,639,159	
Increase (Decrease) in Net Position	\$	824,858	\$	309,849	

• Property taxes collected increased by \$486,112 (2.0%) over FY 2015. Actual collections of property tax, interest, and lien fees during FY 2016 exceeded the budgeted figure of \$24,200,412 by \$71,648.

- Charges for services increased by \$303,780 (29.9%) due to an increase in police overtime revenue of \$210,751 and a \$52,433 increase in general government services driven primarily by building inspections and conveyance tax.
- Net education expenditures decreased \$156,559 (-0.9%) from FY 2015. The Region 16 net expenditure budget funded by the member towns increased 2.3% from \$36,731,313 to \$37,592,642. Due to budget cuts, the State Education Cost Sharing grant decreased 0.3%. Our share of the Region's budget, based on the Average Daily Membership (ADM), decreased from 60.213% to 60.200% The refund of prior year unspent Region 16 budgeted expenditures in FY 2016 was \$759,466 as compared to \$89,162 in FY 2015.

Chart 1 presents the costs of each of the Town's five largest programs as well as each program's net cost (total cost less revenues generated by the activities). The Net Cost shows the financial burden that was placed on the Town's taxpayers by each of these functions.

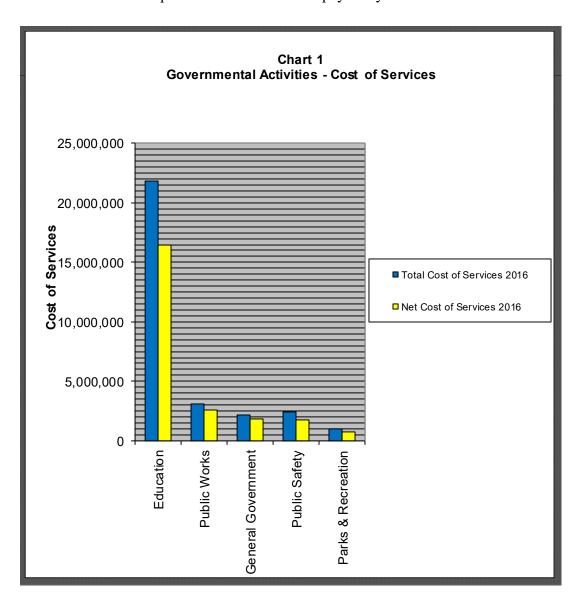
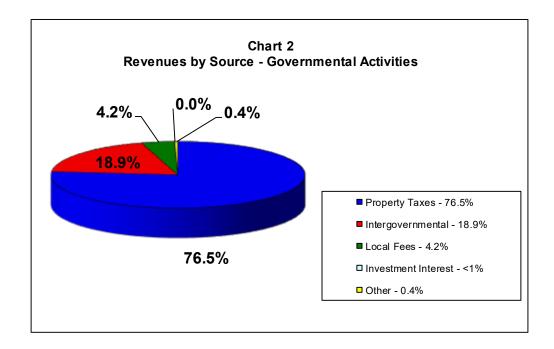


Chart 2 below reflects what percentage of our total revenue is contributed by each of five primary sources. As with most local governments in Connecticut, Prospect relies heavily on the property tax to fund education and other town services.



#### Financial Analysis of the Government's Funds

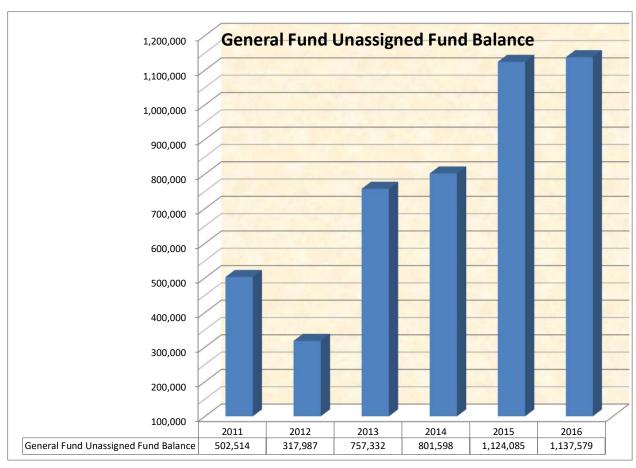
As noted earlier, Prospect uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

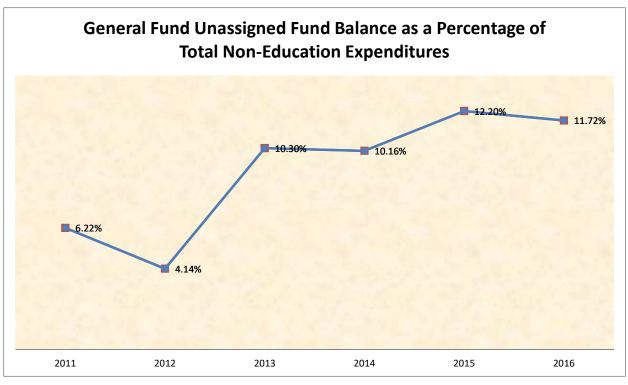
**Governmental funds.** The focus of the Town's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing Prospect's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$2,805,076, an increase of \$708,067 in comparison with the prior year. About 80% of fund balance, or \$2,237,313, constitutes *unrestricted fund balance* (assigned plus unassigned) which is available for spending at the government's discretion. The remainder of the fund balance is restricted for future capital expenditures (\$322,845), or committed for other purposes (\$244,918).

The general fund is the chief operating fund of the Town of Prospect. At the end of the current fiscal year, unassigned fund balance of the general fund was \$1,137,579 and total general fund balance was \$1,514,169. As a measure of the general fund's liquidity, it may be useful to compare the unassigned general fund balance to total general fund expenditures. Unassigned fund balance represents 3.52% of total general fund expenditures of \$32,313,779 and 11.72% of non-education expenditures of \$9,709,123.

The Town's total general fund balance increased by \$384,142 to a total of \$1,514,169 during the current fiscal year. In essence, our revenues exceeded our expectations while expenditures were only moderately higher than anticipated.





#### **General Fund Budgetary Highlights**

The original budget contemplated total revenues of \$30,370,186 and total expenditures of \$30,432,186 with an operating deficit of \$62,000 being covered by net transfers. The final revenue budget reflected a \$90,206 increase in total revenues to \$30,460,392 and a \$2,127,237 increase in total expenditures to \$32,559,423 to produce an expected operating deficit of \$2,099,031; balanced by \$1,258,333 debt proceeds, \$181,978 of net transfers and the use of \$658,720 general fund surplus. The significant differences in the original and final budget can be explained as follows:

- \$84 thousand increase in legal fees for Town charter revision;
- \$432 thousand increase in the public safety budget for police wages and a related \$51 thousand increase in social security, which was offset by transfers from the police special duty special revenue fund;
- \$155 thousand net increase to public works expenditures; increases of \$78 thousand to town roads, \$133 thousand to town trucks and \$121 thousand to road reconstruction partly offset by decreases of \$46 thousand from solid waste and \$134 thousand from ice and snow:
- \$67 thousand increase to commission on aging primarily for a new minibus; financed in part by a grant from the State of Connecticut Department of Transportation in the amount of \$48,794;
- \$600,000 increase in capital expenditures for the 2015 Road Safety Program, financed by a bond anticipation note; and \$188 thousand for the purchase of the property located at 5 Cheshire Road financed, in part, by a \$113,333 general obligation note.

Actual revenues compared to the original budget were favorable by \$939,332.

- The Region 16 School District refunded \$759,466 of unexpended funds from the prior year as compared to the \$50,000 that was budgeted.
- Tax collections overall were \$71,648 greater than anticipated due to the collection of interest and lien fees. Collections on the current grand list and automobile supplement were \$23,716 unfavorable at a collection rate of 98.46% of the original assessment.
- Revenue from building inspections exceeded the budgeted amount by \$44,750 and property conveyance tax was favorable by \$61,198.

#### **Capital Asset and Debt Administration**

Capital Assets. The Town of Prospect's investment in capital assets for its governmental assets includes land, buildings and systems, improvements, machinery and equipment, park facilities, roads, highways, water mains, and bridges. The net increase in the Town's investment in capital assets for the current fiscal year (before depreciation of \$1,152,459 and after dispositions of \$317,528) was \$1,148,830 for governmental activities. After accounting for accumulated depreciation, capital assets increased by \$313,899, to \$18,124,904.

Major capital asset events during the current fiscal year included the following:

- We expended \$966,600 for infrastructure which included the 2015 Road Safety Program in addition to regular road reconstruction and repair.
- We acquired a Goshen coach minibus for the Senior Center in the amount of \$60,992.
- We purchased the property located at 5 Cheshire Road for \$170,000.

Table 3. Capital Assets at Year-end (Net of Depreciation)

· · · · · · · · · · · · · · · · · · ·	Total Primary Government				
	2016	2015			
Land	\$ 1,520,214	\$ 1,343,153			
Buildings and Improvements	5,046,792	5,177,950			
Infrastructure	9,689,872	9,392,367			
Vehicles	1,456,206	1,441,699			
Furnishings and Equipment	411,820	455,836			
Totals	\$18,124,904	\$17,811,005			

Additional information on the Town of Prospect's capital assets can be found in Note 4 of this report.

**Long-term debt.** At the end of the current fiscal year, the Town of Prospect had \$315,000 of long-term bonded debt outstanding, \$1,145,000 of bond anticipation notes and a general obligation note in the amount \$113,333. We reduced our long-term debt by \$315,000 through the payment of regularly scheduled principal amortizations with the final payment being made just subsequent to the fiscal year end. 100% of the Town's debt is general obligation backed by the full faith and credit of the government. See Note 5, Long-Term Debt, of this report for more information.

Table 4. Long-Term Term Debt

Bonds Date	Purpose	Rate %	Original Issue	Debt Outstanding	Date of Fiscal Year Maturity
07/15/98	Public Improvement	$4.\overline{75-4.625}$	\$ 4,310,000	\$ 200,000	2017
08/15/06	Public Improvement	3.70-5.00	1,155,000	115,000	2017
			\$ 5,465,000	\$ 315,000	

Prospect is a member town of Regional School District No. 16 along with the Town of Beacon Falls. As such, Region 16's \$33,275,000 of long-term debt and \$3,500,000 of short-term debt represent overlapping debt to the Town, for which it has also pledged its full faith and credit. The State reimburses the District for principal and interest on its long-term debt at about 72% for bonds authorized prior to 1996. Prospect's share of the district's net debt is based on the average daily membership (ADM) of Prospect students attending the regional facility on October 1 of the preceding year. For the fiscal year 2016, Prospect's ADM percentage was calculated to be 60.2%, and the Town's share of the District net debt of \$32,302,258 at the ADM rate amounts to \$19,445,959.

State statutes limit the amount of general obligation debt a governmental entity may issue to seven times its tax collections plus interest and lien fees. For June 30, 2016, the maximum amount of borrowing permitted under the formula is \$170,187,647. Net direct borrowings of \$1,573,333 and the Town's net share of overlapping regional school district net debt of \$19,445,959 totals \$21,019,292 and represents the Town of Prospect's outstanding general obligation net debt. This debt is \$149,168,355 below the maximum debt limitation (see "Statement of Statutory Debt Limitation" on page 76 of this report).

For fiscal year June 30, 2009, the Town adopted Governmental Accounting Standards Board (GASB) Statement #45 – Accounting and Financial Reporting by Employers for Post-Employment Benefits Other than Pensions. The basic premise of GASB Statement #45 is that

"Other Post-Employment Benefits" (OPEB) such as post-retirement healthcare benefits are earned, and should be recognized, when the employee provides services, just like wages or salaries paid at the end of each pay period. But because these benefits cannot be used until the employee is no longer working, they are not paid in cash until a date that may extend well into the future. GASB Statement #45 requires employers to account for and to report the annual cost of OPEB and the outstanding obligations and commitments related to OPEB in the same manner as they currently do for pensions. This includes the notion that annual OPEB cost would equal the annual required contribution (ARC) to the plan, provided that the ARC is calculated within specified actuarial parameters. The Government OPEB Plan is described in Note 7 to the financial statements. Actuarial information, including assumptions and methods, are disclosed in detail.

The annual required contribution (ARC) for fiscal year 2016 was calculated to be \$70,029 and is reported as an expense net of current year contributions in the Statement of Activities. At June 30, 2016, the Town's net OPEB obligation is \$539,382 and is reflected as a long-term liability in the Statement of Net Position.

For fiscal year June 30, 2015, the Town implemented the accounting principles of GASB Statement #68 – Accounting and Financial Reporting for Pensions. This Statement requires the Town to recognize its proportionate share of the net pension liability of the Connecticut Municipal Employees Retirements System (CMERS). At June 30, 2016, \$284,466 was recognized as a long-term liability in the government-wide Statement of Net Position.

#### **Economic Factors and Next Year's Budget**

- The unemployment rate for the Town of Prospect was 4.6% as of June 30, 2016, which is a decrease from a rate of 4.9% twelve months ago. This compares favorably to the state's average unemployment rate of 5.9% and the national average rate of 4.9% (not seasonally adjusted).
- Inflationary trends in the region compare favorably to the national indices.
- Prospect's total budget for FY 2016-17 reflects a \$795,334 increase (2.61%) from \$30,432,186 to \$31,227,520.
- The Town budget (excluding education) increased \$474,395 from the FY 2016 budget figure of \$7,801,416 to \$8,275,811, an increase of 6.08%.
- The net cost of education for Prospect at Regional School District No. 16 increased \$556,800 (3.23%) to \$17,781,639 at the ADM rate of 60.764%.
- The Town tax levy for FY 2016-17 increased \$896,106 (3.78%) from \$23,725,412 to \$24,621,518. The projected rate of tax collections remains at 98.5% of the grand list. The mill rate increased 2.33% from 29.23 to 29.91 mills.
- Except as noted below, municipal revenue and expenditure changes from the FY 2016 budget were modest adjustments.

Significant municipal revenue and expenditure changes from the FY 16 budget are as follows:

#### Expenditures

- ❖ \$556.800 increase for education:
- \$140,000 decrease in employee medical benefits (-15.5%);
- ❖ \$42,500 increase in Prospect Volunteer Fire Department (+13.5%);

- ❖ Initial payments for debt principal related to 2015 Road Safety Program (\$75,000) and purchase of property located at 5 Cheshire Road (\$56,667);
- ❖ \$132,346 initial budget for maintenance and utilities at the newly purchased Community School building;
- ❖ \$608,000 increase to Public Works for salaries and overtime resulting from the consolidation and elimination of payroll line items in Solid Waste, Town Roads, Ice & Snow and Town Parks.

All of these factors contributed to preparing Prospect's budget for the 2017 fiscal year.

At the close of the 2016 fiscal year, unassigned fund balance in the general fund stood at \$1,137,579. The Town has not appropriated any fund balance for spending in the 2017 fiscal year budget.

#### **Requests for Information**

This financial report is designed to provide a general overview of the Town of Prospect's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the Mayor, 36 Center Street, Prospect, CT 06712.



## STATEMENT OF NET POSITION JUNE 30, 2016

ASSETS	
Cash and cash equivalents - Note 2	\$ 2,194,103
Investments - Note 2	663,495
Receivables:	
Taxes, net of allowance of \$45,725	276,346
Other receivables:	
Accounts receivable	151,456
Loans receivable	1,050,217
Interest	49,420
Intergovernmental	12,764
Bond issuance expenses, net of amortization	4,129
Capital Assets - Note 4:	
Not being depreciated	1,520,214
Being depreciated, net of accumulated depreciation	16,604,690
TOTAL ASSETS	22,526,834
DEFERRED OUTFLOWS OF RESOURCES	
Pension change in projected and actual investment earnings	21,590
Pension contributions subsequent to the measurement date	48,927
TOTAL DEFERRED OUTFLOWS OF RESOURCES	70,517
LIABILITIES	
Current Liabilities:	
Accounts payable and accrued liabilities	305,062
Accrued interest payable	28,987
Deferred revenue	3,876
Noncurrent Liabilities - Note 5:	,
Due within one year	761,353
Due in more than one year	2,395,627
TOTAL LIABILITIES	3,494,905
NET POSITION	
Invested in capital assets, net of related debt	15,920,376
Restricted - Expendable	1,373,062
Unrestricted	1,809,008
TOTAL NET POSITION	\$ 19,102,446

### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2016

						P	Program Revenu	ies		an	xpense) Revenu d Changes in Net Position												
	Expenses	Indirect Expense Allocation		Expense		Expense		Expense		Expense		Expense		Expense		Expense		harges for Services	Operating Grants	Capital Grants		Governmental Activities	
Function/Program Activities																							
<b>Governmental Activities:</b>																							
General government	\$ 2,659,893	\$	(464,387)	\$	2,195,506	\$ 323,652	\$ -	\$	-	\$	(1,871,854)												
Public safety	2,277,016		140,161		2,417,177	693,336	8,550		-		(1,715,291)												
Public works	2,748,039		317,916		3,065,955	134,166	214,957		125,872		(2,590,960)												
Parks and recreation	887,585		73,358		960,943	167,140	20,579		-		(773,224)												
Health and human services	327,205		19,163		346,368	-	-		48,793		(297,575)												
Education	21,845,190		-		21,845,190	-	5,379,817		-		(16,465,373)												
Other expenditures	63,979		(35,620)		28,359	-	-		-		(28,359)												
Interest on long-term debt	50,591		(50,591)			 					<u>-</u>												
<b>Total Governmental Activities</b>	\$ 30,859,498	\$		\$	30,859,498	\$ 1,318,294	\$ 5,623,903	\$	174,665		(23,742,636)												
General Revenues:																							
Property taxes, interes											24,243,275												
Grants and contribution	ons not restricted to	o sp	ecific progran	าร							188,273												
Investment income											12,206												
Other income											123,740												
Total General Revenue	es										24,567,494												
Change in Net Position	1										824,858												
Net Position - Beginning	ng of the Year (Re	estat	ed)								18,277,588												
Net Position - End of the	he Year									\$	19,102,446												

### GOVERNMENTAL FUNDS BALANCE SHEET JUNE 30, 2016

	General Fund	Police Special Duty	Housing Rehabilitation	Nonmajor Funds	Total
ASSETS					
Cash and cash equivalents	\$ 1,576,575	\$ 48,963	\$ 71,869	\$ 496,696	\$ 2,194,103
Investments	53,123	-	-	610,372	663,495
Receivables:					
Taxes receivable	322,071	-	-	-	322,071
Other receivables:					
Accounts receivable	17,991	133,465	-	-	151,456
Loans receivable	-	-	1,050,217	-	1,050,217
Interest	24,373	-	-	-	24,373
Intergovernmental	12,764	-	-	-	12,764
Due from other funds	24,014				24,014
TOTAL ASSETS	\$ 2,030,911	\$ 182,428	\$ 1,122,086	\$ 1,107,068	\$ 4,442,493
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES					
LIABILITIES:					
Accounts payable	\$ 258,618	\$ 27,260	\$ 2,430	\$ 16,754	\$ 305,062
Due to other funds		16,822		7,192	24,014
TOTAL LIABILITIES	258,618	44,082	2,430	23,946	329,076
DEFERRED INFLOWS OF RESOURCES:					
Unavailable revenue - taxes	258,124	-	-	-	258,124
Unavailable revenue - long-term loans receivable			1,050,217		1,050,217
TOTAL DEFERRED INFLOWS					
OF RESOURCES	258,124		1,050,217		1,308,341
FUND BALANCES:					
Restricted	-	-	69,439	253,406	322,845
Committed	-	-	-	244,918	244,918
Assigned	376,590	138,346	-	584,798	1,099,734
Unassigned	1,137,579		<u> </u>	<u> </u>	1,137,579
TOTAL FUND BALANCES	1,514,169	138,346	69,439	1,083,122	2,805,076
TOTAL LIABILITIES, DEFERRED INFLOWS					
OF RESOURCES AND FUND BALANCES	\$ 2,030,911	\$ 182,428	\$ 1,122,086	\$ 1,107,068	\$ 4,442,493

## RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE GOVERNMENT-WIDE STATEMENT OF NET POSITION - GOVERNMENTAL ACTIVITIES ${\bf JUNE~30,2016}$

Fund Balance - Total Governmental Funds	\$ 2,805,076
Amounts reported for governmental activities in the Statement	
of Net Position are different because of the following:	
Capital assets used in governmental activities are not	
financial resources and therefore are not reported	
in the governmental funds:	
Governmental capital assets \$ 37,	832,096
Less accumulated depreciation (19,	707,192)
Net capital assets	18,124,904
Taxes and long-term assets are not available to pay for current	
period expenditures and, therefore, are deferred in the funds:	
Deferred property tax revenue	258,124
Uncollectible taxes receivable	(45,725)
Interest receivable on property taxes	25,047
Long-term loans receivable	1,050,217
Long-term liabilities, including bonds payable, are not due	
and payable in the current period and, therefore, are not	
reported in the funds:	
Bonds payable (1,	573,333)
Capital leases (	631,448)
Net pension liability (	284,466)
Pension unfunded accrued liability (	100,351)
Net OPEB obligation (	539,382)
Compensated absences	(28,000)
	(3,156,980)
Interest payable on long-term liabilities	(28,987)
Bond issue costs	4,129
Bond premium	(3,876)
Pension related net deferred outflows of resources	70,517
Net Position of Governmental Activities	\$ 19,102,446

### GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED JUNE 30, 2016

	General Fund	Police Special Duty	Housing Rehabilitation	Nonmajor Funds	<u>Total</u>
REVENUES					
Property taxes, interest & lien fees	\$ 24,272,060	\$ -	\$ -	\$ -	\$ 24,272,060
Federal, state and other grants	5,725,934	-	-	260,907	5,986,841
Licenses, permits and fees	328,846	673,696	-	205,688	1,208,230
Investment income	5,982	59	-	6,165	12,206
Region 16 - overassessment refund	759,466	-	-	-	759,466
Other income	217,230	5,865	2,155	8,554	233,804
TOTAL REVENUES	31,309,518	679,620	2,155	481,314	32,472,607
EXPENDITURES Current:					
General government	2,519,862	_	-	65,136	2,584,998
Public safety	1,971,181	113,130	-	-	2,084,311
Public works	2,154,010	-	-	180,663	2,334,673
Parks and recreation	664,986	-	-	149,721	814,707
Health and social services	348,036	_	-	-	348,036
Education	22,604,656	_	-	_	22,604,656
Other expenditures	30,775	-	28,359	4,845	63,979
Capital Expenditures	782,308	68,333	-	98,907	949,548
Debt Service:					
Principal payments	1,175,188	-	-	-	1,175,188
Interest and other	62,777		<u> </u>	<u> </u>	62,777
TOTAL EXPENDITURES	32,313,779	181,463	28,359	499,272	33,022,873
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(1,004,261)	498,157	(26,204)	(17,958)	(550,266)
OTHER FINANCING SOURCES (USES)					
Proceeds of bond	1,145,000	_	-	_	1,145,000
Proceeds of general obligation note	113,333	-	-	-	113,333
Transfers in	445,070	_	-	315,000	760,070
Transfers out	(315,000)	(403,070)	-	(42,000)	(760,070)
TOTAL OTHER FINANCING	·			·	
SOURCES (USES)	1,388,403	(403,070)		273,000	1,258,333
NET CHANGE IN FUND BALANCES	384,142	95,087	(26,204)	255,042	708,067
FUND BALANCES, BEGINNING	1,130,027	43,259	95,643	828,080	2,097,009
FUND BALANCES, ENDING	\$ 1,514,169	\$ 138,346	\$ 69,439	\$ 1,083,122	\$ 2,805,076

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES JUNE 30, 2016

Net Change in Fund Balances - Total Governmental Funds	\$ 708,067
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement	
of Activities, the cost of those assets is allocated over their estimated useful lives and	
reported as depreciation expense.	
Expenditures for capital assets	1,466,358
Less current year depreciation	(1,152,459)
The issuance of long-term debt provides current financial resources to governmental funds,	
while the repayment of the principal of long-term debt consumes the current financial	
resources of governmental funds. Neither transaction, however, has any effect on net	
position. Also, governmental funds report the effect of premiums, discounts, and similar	
items when debt is first issued, whereas these amounts are deferred and amortized in the	
Statement of Activities. The details of these differences in the treatment of long-term	
debt and related items are as follows:	
Issuance of bonds and notes	(713,333)
Bond principal payments	420,000
Capital lease principal payments	206,947
Payment of unfunded pension liability	3,241
Amortization of bond issue costs	(4,129)
Amortization of bond premium	3,876
Long-term loans receivable	12,095
Some revenues and expenses reported in the Statement of Activities do not require the use of	
current financial resources and, therefore, are not reported as revenues and expenditures in	
the governmental funds:	
Revenues:	
Property taxes, interest and liens	(77,531)
Change in deferred outflows related to pension contributions	9,083
Expenses:	
Pensions	(82,799)
OPEB	(52,432)
Accrued interest payable	12,439
Compensated absences	(3,000)
Change in deferred inflows related to projected and actual investment earnings	 68,435
Change in Net Position of Governmental Activities	\$ 824,858

## FIDUCIARY FUNDS STATEMENT OF FIDUCIARY NET POSITION JUNE 30, 2016

	Employee Retirement Plans	Private Purpose Trusts	Agency Funds
ASSETS  Cash and cash equivalents Investments, at fair value Receivables TOTAL ASSETS	\$ - 2,136,238 31,074 2,167,312	\$ 36,917 	\$ 8,476 - - - - 8,476
LIABILITIES Payables TOTAL LIABILITIES	<del>-</del>		<del>-</del>
NET POSITION  Held in trust for retirement benefits and other purposes	<u>\$ 2,167,312</u>	\$ 36,917	<u>\$ 8,476</u>

## FIDUCIARY FUNDS STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FOR THE YEAR ENDED JUNE 30, 2016

	Employee Retirement Plan	Private Purpose Trusts
ADDITIONS		
Employer contributions	\$ 60,623	\$ -
Plan member contributions	35,120	· -
Charitable contributions	, -	15,311
Total contributions	95,743	15,311
Investment earnings:	,	•
Net increase (decrease)		
in fair value of investments	(35,599)	
TOTAL ADDITIONS	60,144	15,311
DEDUCTIONS		
Benefits paid	155,937	-
Administrative fees	5,672	-
Charitable expenditures	<del>_</del>	15,938
TOTAL DEDUCTIONS	161,609	15,938
CHANGE IN NET POSITION	(101,465)	(627)
NET POSITION, BEGINNING OF THE YEAR	2,268,777	37,544
NET POSITION, END OF THE YEAR	\$ 2,167,312	\$ 36,917

#### NOTES TO THE FINANCIAL STATEMENTS

#### **JUNE 30, 2016**

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Town of Prospect's financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). Governments are also required to follow the pronouncements of the Financial Accounting Standards Board (FASB) issued through November 30, 1989 (when applicable) that do not conflict or contradict GASB pronouncements. The more significant accounting policies established in GAAP and used by the Town of Prospect, Connecticut are discussed below.

In June 1999, the Governmental Accounting Standards Board (GASB) unanimously approved Statement No. 34, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments.* 

- The financial statements include:
  - A Management Discussion and Analysis (MD & A) section providing an analysis of the Town's overall financial position and results of operations.
  - Financial statements prepared using full accrual accounting for all of the Town's activities.
  - Depreciation calculated on general capital assets, including infrastructure (roads, bridges, water delivery systems, etc.).
- The focus of governmental fund financial statements is on *major* funds. The Town's general fund is always reported as a *major* fund. Other individual governmental funds are reported as *major* funds if the total assets, liabilities, revenues or expenditures/expenses of that fund are at least 10 percent of the corresponding element total for all governmental funds. In addition, any other governmental fund that the Town's officials believe are particularly important to financial statement users (for example, because of public interest or consistency) may be reported as a *major* fund.

The Town was required to implement the general provisions of the Statement No. 34 for the year ended June 30, 2003 and elected to retroactively report infrastructure (including accumulated depreciation) in that year.

#### NOTES TO THE FINANCIAL STATEMENTS

#### **JUNE 30, 2016**

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### A. FINANCIAL REPORTING ENTITY

The Town of Prospect, Connecticut was incorporated in 1827, under the provisions of Connecticut General Statutes, as amended. The Town is governed by a charter last revised in November of 2000 and operates under a Mayor, Town Council, Town Meeting form of government first established in 1967. The Town provides services as authorized by its Charter including public safety (police and fire), highways and streets, sanitation, health and human services, culture-recreation, education, public improvements, planning and zoning, and general administrative service.

For financial reporting purposes, the Town includes all funds, agencies, boards, commissions and authorities that are controlled by or dependent on the Town, as determined on the basis of budget adoption, management oversight responsibility, taxing authority, or the Town's obligation to fund any deficits.

The Town has excluded certain agencies from its financial report for which it may exhibit some limited form of oversight responsibility. These agencies and the reasons for exclusion are summarized as follows:

Board of Education - The Town of Prospect appoints four of the eight board members of the Region 16 School District. Personnel, management and finances are controlled by the School Board, with the Town's control over finances limited to approval of annual budgets.

Prospect Fire Department - The Prospect Fire Department is incorporated as a separate entity. The Town's control over finances is limited to approval of annual contributions of cash and equipment.

#### **B.** BASIS OF PRESENTATION

Government-wide Financial Statements:

The Statement of Net Position and Statement of Activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. Eliminations have been made to minimize the double-counting of internal activities. The Town of Prospect conducts no business-type activities. Therefore, these statements report only governmental activities, which are generally financed through taxes, intergovernmental revenues, and other nonexchange revenues.

#### NOTES TO THE FINANCIAL STATEMENTS

#### **JUNE 30, 2016**

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The government-wide Statement of Activities presents a comparison between expenses (direct expenses plus indirect allocated expenses including interest, payroll taxes, medical insurance, retirement benefits and other expenditures) and program revenues for each function of the Town's governmental activities. Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs and (b) grant revenues that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues. The comparison of program revenues and expenses identifies the extent to which each function/program activity is self-financing or draws from the general revenues of the Town.

Net position is reported as restricted only when constraints are placed on net position use either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or imposed by law through charter provisions or enabling legislation.

#### Fund Financial Statements:

The fund financial statements provide information about the Town's funds, each of which is considered to be separate accounting entities. Each fund is accounted for by providing a separate set of self-balancing accounts that constitutes its assets, liabilities, fund equity, revenues and expenditures/expenses. Separate statements for each of the Town's fund categories, governmental and fiduciary, are presented.

Governmental funds are comprised of the following fund types:

General Fund - The general fund is the primary operating fund of the Town and it is used to account for all financial activities except those legally or administratively required to be accounted for in other funds.

Special Revenue Funds - Special revenue funds are used to account for and report the proceeds of specific revenue sources that are legally restricted or committed to expenditures for specific purposes.

Capital Projects Funds - Capital projects funds are used to account for financial resources restricted for the planning, acquisition, construction or improvement of major capital facilities.

The emphasis of the fund financial statements in the governmental category is on *major* funds. The Town of Prospect has three *major* funds which are displayed in separate columns. All remaining governmental funds are aggregated and reported as nonmajor funds. Detail of the nonmajor funds is reported in the combining and individual fund statements located in the Other Supplementary Information section of this report.

#### NOTES TO THE FINANCIAL STATEMENTS

**JUNE 30, 2016** 

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Fiduciary funds account for assets held by the Town of Prospect in a purely custodial capacity either for retirement boards, charitable trusts, or other agencies.

#### C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (all assets and liabilities). The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The Government-wide Statement of Net Position and the Statement of Activities and the fiduciary fund financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. The accounting objectives of this measurement focus are the determination of cost recovery and changes in net assets. All assets and liabilities, whether current or noncurrent, associated with their activities are reported. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used, regardless of when the related cash flows take place. Nonexchange transactions, in which the Town gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The governmental fund financial statements are presented using the current financial resources measurement focus and the modified accrual basis of accounting. Only current financial assets and liabilities are generally included in governmental fund balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period. Under the modified accrual basis of accounting, revenues are recognized when "measurable and available". Measurable means knowing or being able to reasonably estimate an amount. The Town considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end. Property taxes, intergovernmental revenue and interest income are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt which are reported when due. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

#### NOTES TO THE FINANCIAL STATEMENTS

#### **JUNE 30, 2016**

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Agency funds are not involved in the measurement of results of operations; therefore, measurement focus is not applicable to them.

Under the terms of grant agreements, the Town of Prospect funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the Town's policy to first apply cost-reimbursement grant resources to such programs until exhausted followed by general revenues.

## D. <u>ASSETS, LIABILITIES, DEFERRED INFLOWS/OUTFLOWS OF RESOURCES AND NET POSITION/FUND EQUITY</u>

Cash and Cash Equivalents – The Town's cash and cash equivalents are considered to be cash on hand, demand deposits, time deposit accounts, certificates of deposit, money market funds and other short-term investments with original maturities of three months or less from the date of acquisition. Nonparticipating, interest-earning investment contracts are generally reported at cost plus accrued earnings.

*Investments* – Investments, including retirement and deferred compensation funds, are stated at fair value based on quoted market prices.

Receivables – In the government-wide statements, receivables consist of all revenues earned at year-end and not yet received. Property tax receivable and accrued interest are shown net of an allowance for uncollectibles. In the fund financial statements, property taxes collectible but not available (not paid within 60 days) are reported under liabilities as deferred revenue in accordance with the modified accrual basis of accounting.

Loans Receivable – The Town administers a loan program for low to moderate income families through the Small Cities grant program. The loans bear an interest rate of 0%. Repayment of the loans is deferred, but the loans become due and payable upon sale or transfer of the property, the owner's demise, or when the subject property is no longer the applicant's principal place of residence. The notes may be paid in full or in part by the borrower at any time without penalty.

*Prepaid Expenses* – Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid expenses in both the government-wide and the fund financial statements.

#### NOTES TO THE FINANCIAL STATEMENTS

#### **JUNE 30, 2016**

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

*Interfund Transactions* – Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds" (i.e. the current portion of interfund loans) or "advances to/from other funds" (i.e. the non-current portion of interfund loans).

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in appropriate governmental funds to indicate that they are not available for appropriation and are not expendable financial resources.

Fixed Assets – In the government-wide financial statements, fixed assets are accounted for as capital assets. All fixed assets are valued at historical cost, or estimated historical cost if actual is unavailable, except for donated fixed assets, which are recorded at their estimated fair value at the date of donation. Prior to July 1, 2002, governmental funds' infrastructure assets were not capitalized. Road network infrastructure has been retroactively valued at estimated historical cost and waterline infrastructure has been retroactively valued at cost. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' useful lives are not capitalized. Land and construction-in-progress are not depreciated.

Depreciation of all exhaustible fixed assets is recorded as an expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation.

The range of estimated useful lives by type of assets is as follows:

Buildings and improvements	25-50 years
Infrastructure	15-50 years
Vehicles	7-12 years
Furnishings and equipment	5-7 years

In the fund financial statements, fixed assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition.

*Unearned Revenue* — Unearned revenues arise when assets are recognized before revenue recognition criteria have been satisfied. In the government-wide financial statements, unearned revenues consist of revenue received in advance and/or amounts from grants received before the eligibility requirements have been met.

#### NOTES TO THE FINANCIAL STATEMENTS

#### **JUNE 30, 2016**

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Deferred Outflows/Inflows of Resources:

Deferred outflows of resources represents a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Town reports deferred outflow of resources in the government-wide Statement of Net Position related to pension results from differences between expected and actual experience and for pension contributions made subsequent to the measurement date. These amounts are deferred and included in pension expense in a systematic and rational manner.

Deferred inflows of resources represents an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. For governmental funds, the Town reports unavailable revenue, which arises only under the modified accrual basis of accounting. The unavailable revenue from property taxes is reported in the governmental funds balance sheet. This amount is deferred and recognized as an inflow of resources in the period that the amounts become available.

Net Pension Liability – The net pension liability is measured as the portion of the actuarial present value of projected benefits that is attributed to past periods of employee service (total pension liability), net of the pension plan's fiduciary net position. The pension plan's fiduciary net position is determined using the same valuation methods that are used by the pension plan for purposes of preparing its Statement of Fiduciary Net Position. The net pension liability is measured as of a date (measurement date) no earlier than the end of the employer's prior fiscal year, consistently applied from period to period.

Long-term obligations – All long-term debt to be repaid from governmental resources is reported as liabilities in the Statement of Net Position in the government-wide statements. Long-term debt consists of general obligation bonds, bond anticipation notes and direct financing leases.

Long-term debt for governmental funds is not reported as liabilities in the fund financial statements. Debt proceeds are reported as other financing sources and payment of principal and interest are reported as expenditures upon maturity.

#### Net Position and Fund Balance:

In the government-wide financial statements, net position represents the difference between assets, liabilities, and deferred outflows/inflows of resources. Net position is classified in the following three categories:

Invested in capital assets, net of related debt – Consists of capital assets, net of accumulated depreciation, and reduced by the outstanding balances of any bonds, notes or lease obligations that are attributable to the acquisition, construction, or improvement of those assets.

#### NOTES TO THE FINANCIAL STATEMENTS

#### **JUNE 30, 2016**

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Restricted net position – Consists of net assets with constraints placed on the use either by external groups such as creditors, grantors, or contributors or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position – All other net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt".

Fund equity for governmental funds is the difference between current assets and current liabilities and is called fund balance. In the fund financial statements, fund balance is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. When an expenditure is incurred for purposes for which both restricted and unrestricted resources are available, the Town's policy is to use its restricted resources first. This will be followed by committed, assigned and unassigned resources in that order.

Nonspendable Fund Balance – Includes amounts that cannot be spent because they are either not in spendable form (e.g. inventory and prepaids) or they are legally or contractually required to be maintained intact.

Restricted Fund Balance – Includes amounts that have constraints placed on the use of resources that are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

Committed Fund Balance – Includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action at a Town Meeting, and cannot be used for any other purpose unless the government removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.

Assigned Fund Balance – Includes amounts that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed. Intent should be expressed through a formal action of the Town Council.

Unassigned Fund Balance – The residual classification for the general fund fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

#### NOTES TO THE FINANCIAL STATEMENTS

#### **JUNE 30, 2016**

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

*Use of Estimates* – The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets, liabilities, deferred inflow/outflows, and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### E. <u>BUDGETS AND BUDGETARY ACCOUNTING</u>

An annual budget is prepared and employed for management control for the General Fund adopted on a basis consistent with generally accepted accounting principles (modified accrual basis).

The Town established its budget in accordance with provisions of the Connecticut General Statutes and the Prospect Town Charter. The Required Supplementary Information section of this report includes a schedule reporting the original budget that was adopted at the Annual Town Meeting. Transfers and supplemental appropriations were approved during the year in accordance with provisions of the Prospect Town Charter and are reported as the final budget.

The Town Council is empowered to appropriate up to an amount equal to two-and-a-half (2 ½) percent of the amount to be raised by taxation in the annual budget for the current fiscal year as adopted, if approved by a majority of the Council. Total supplemental appropriations in any one fiscal year in excess of 2 ½ percent requires Town Meeting approval.

Supplemental appropriations may be drawn from the unreserved surplus or any available unappropriated and unencumbered general fund cash balance. In the absence of a balance in the unreserved surplus or of an available unappropriated and unencumbered general fund cash balance to meet such appropriations, as determined by the Council, additional means of financing shall be determined by the Council in a manner consistent with the provisions of the Connecticut General Statutes and the Town Charter.

For the purposes of meeting a public emergency threatening the lives, health or property of citizens, emergency appropriations, the total amount of which shall not exceed five (5) percent of the current tax levy in any one fiscal year, may be made upon the recommendation of the Mayor and the majority vote of the available membership of the Council. In the absence of the Mayor, the Council may act alone.

#### NOTES TO THE FINANCIAL STATEMENTS

**JUNE 30, 2016** 

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued

#### F. PROPERTY TAXES

Property taxes on real estate, motor vehicles and personal property are assessed on the Town's grand list as of October 1st and billed on the following July 1st and January 1st. The billings are considered due on those dates; however, the actual due date is based on a period ending 31 days after the tax bill. On these dates (August 1st and February 1st), the bill becomes delinquent at which time the applicable property is subject to lien, and penalties and interest are assessed. Property assessments are made at 70% of the assessed value for all taxable real and personal property located within the Town as of October 1st.

Property taxes receivable are recorded on the due date. Property tax revenues are recognized in the fiscal period in which they are levied in the government-wide statements and to the extent that the funds are collected during the fiscal period or within sixty days thereafter in the fund financial statements. Property tax revenues that are not recognized in the current period are reported in the balance sheet as deferred revenue. The Report of the Tax Collector is included in the Other Supplementary Information section of this report.

#### G. COMPENSATED ABSENCES

The Town's employment policy does not provide for the accumulation of vacation time, unused sick leave or other compensated absences. However, union employees may accumulate sick leave up to a maximum of 80 days. Upon voluntary termination or retirement, the union employee shall receive 75% of their accumulated sick leave or a maximum of 60 days. An estimated contingent liability in the amount of \$28,000 has been reported as a long-term liability in the government-wide statement of net assets. No provision has been otherwise made for compensated absences. Future absences are expected to be liquidated with future resources and are not readily estimated.

#### NOTE 2 – CASH, CASH EQUIVALENTS AND INVESTMENTS

Custodial Credit Risk – Custodial credit risk is the possibility that in the event of a bank failure, the Town deposits may not be returned. The Town of Prospect Charter does not specifically authorize or prohibit the types of investments that may be made. The treasurer is, however, restricted to investing funds in accordance with the Connecticut General Statutes (Section 7-402). Deposits may be placed with any "qualified public depository", as defined by statute, which has its main place of business in the State of Connecticut. The State of Connecticut requires that each depository maintain segregated collateral in an amount equal to a defined percentage of its public deposits based upon the bank's risk-based capital ratio.

#### NOTES TO THE FINANCIAL STATEMENTS

**JUNE 30, 2016** 

#### NOTE 2 – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

The Connecticut General Statutes authorize the investment of funds in the obligations of the United States, or may be invested in any state or other tax exempt political subdivision under certain conditions. Funds may also be deposited in the State Treasurer's Short-Term Investment Fund (STIF). The provisions of the statutes regarding the investments of municipal pension funds does not specify permitted investments. Therefore, investments of such funds are generally controlled by the laws applicable to fiduciaries and the provisions of the applicable pension plan.

*Credit Risk* – The Town has no formal investment policy that would limit its investment choices due to credit risk other than the State Statutes.

Interest Rate Risk – Interest rate risk is the possibility that the Town will incur losses in fair value caused by changing interest rates. The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. Generally, the Town does not invest in any long-term investment obligations.

Concentration of Credit Risk – Concentration of credit risk is the risk attributed to the magnitude of a government's investments in a single issuer. The Town follows the limitations specified in the Connecticut General Statutes. Generally, the Town's deposits cannot be 75% or more of the total capital of any one depository.

#### A. CASH AND CASH EQUIVALENTS

As of June 30, 2016, total deposits of \$2,239,496 represent cash and cash equivalents of \$2,194,103 as reported on the statement of net position and \$45,393 as reported on the statement of fiduciary net assets.

#### B. CUSTODIAL CREDIT RISK ON DEPOSITS

At June 30, 2016, the carrying amount of the Town's cash deposits with financial institutions was \$2,239,496 and the bank balance was \$2,496,090. Of the bank balance, \$1,811,651 was covered by Federal Depository Insurance and \$684,439 was uninsured and uncollateralized. All of the deposits were maintained in institutions considered to be "qualified public depositories" and are protected under the provisions of Chapter 656, sections 36a-333 of the Connecticut General Statutes, which provide for protection against loss in excess of any deposit insurance by providing individual bank collateral pledge requirements tiered to risk-based capital ratio.

#### NOTES TO THE FINANCIAL STATEMENTS

#### **JUNE 30, 2016**

#### NOTE 2 – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

#### C. <u>INVESTMENTS</u>

At June 30, 2016, investments reported at fair value include \$578,683 collateralized by investments held by the Town or by its agent in the Town's name and \$2,221,050 collateralized by investments held by the financial institution's trust department in the Town's name (\*). The Town's investments consisted of the following at June 30, 2016:

	General <u>Fund</u>	Special Revenue	Capital Projects	Retirement <u>Trusts</u>	Total <u>Investments</u>
Certificates of deposit	\$ 53,123	\$ 81,821	\$ 359,067	\$ -	\$ 494,011
U.S. Government Bonds	-	84,672	-	-	84,672
Fixed Income Annuity *	-	84,812	-	-	84,812
Mutual Funds:					
Bond & Fixed Income *	-	-	-	693,612	693,612
Equities *	-	-	-	1,265,725	1,265,725
International *				<u>176,901</u>	176,901
Total	\$ 53,123	\$ 251,305	\$ 359,067	\$ 2,136,238	\$ 2,799,733

Fair Value Measures – The Town utilizes the market approach as the valuation technique to measure fair value of its financial assets. Generally accepted accounting principles establishes a fair value hierarchy which prioritizes the inputs to valuation techniques used to measure fair value of financial instruments into three levels.

Level 1 – Quoted prices (unadjusted) in active markets for identical assets or liabilities where the organization has the ability to access at the measurement date;

Level 2 – Significant other observable inputs other than quoted prices included in Level 1, which are observable for the asset or liability, either directly or indirectly (i.e. quoted prices in inactive markets, broker or dealer quotations, or alternative pricing sources with reasonable levels of price transparency);

Level 3 – Unobservable inputs are used to the extent that observable inputs are unavailable due to little, if any, market activity for the asset or liability. Unobservable inputs are developed based on the best information available, which might include the organization's own data that reflects assumptions that market participants would use in pricing the asset or liability.

## NOTES TO THE FINANCIAL STATEMENTS

#### **JUNE 30, 2016**

#### NOTE 2 – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

A financial instrument's level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. The Town's investments are measured on a recurring basis using Level 1 information (market quotations for investments that have quoted prices in active markets). The Town has no financial assets measured using Level 2 or Level 3 at June 30, 2016.

Investments are summarized as follows at June 30, 2016:

		Investment Maturities (in years)							
Investment Type	Fair Value	Less than 1		1 to 5		6 to 10		More than 10	
Fixed income	\$ 578,823	\$ 52	21,163	\$	57,660	\$	-	\$	-
U.S. Treasury notes	84,672		_				84,672		
	663,495	\$ 52	21,163	\$	57,660	\$	84,672	\$	
Mutual funds **	2,136,238								
	\$ 2,799,733								
** Mutual funds do									

## **NOTE 3 – RECEIVABLES**

Receivables reported in the Statement of Net Position consist of the following at June 30, 2016:

#### **Current Receivables:**

Taxes	\$ 322,071
Accounts receivable	151,456
Loans receivable	1,050,217
Interest and fees on delinquent taxes	61,931
Intergovernmental	12,764
Gross Receivables	1,598,439
Less: Allowance for uncollectibles	( 58,236)
Net Receivables	<u>\$ 1,540,203</u>

## NOTES TO THE FINANCIAL STATEMENTS

## **JUNE 30, 2016**

## NOTE 4 – CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2016 was as follows:

	Balance <u>July 1, 2015</u>	<u>Increases</u>	<u>Decreases</u>	Balance <u>June 30, 2016</u>	
Governmental Activities:					
Non-Depreciable Assets:					
Land	\$ 1,343,153	\$ 177,061	\$ -	\$ 1,520,214	
Depreciable Assets:					
Buildings and improvements	7,665,398	22,150	-	7,687,548	
Infrastructure	21,178,554	1,026,041	218,671	21,985,924	
Vehicles	4,251,532	213,062	98,857	4,365,737	
Furnishings and equipment	2,244,629	28,044	<del>_</del>	2,272,673	
Totals at Historical Cost	36,683,266	1,466,358	317,528	37,832,096	
Less Accumulated Depreciation for:					
Buildings and improvements	2,487,448	153,308	-	2,640,756	
Infrastructure	11,786,187	728,536	218,671	12,296,052	
Vehicles	2,809,833	198,555	98,857	2,909,531	
Furnishings and equipment	1,788,793	72,060	<del>_</del>	1,860,853	
Total Accumulated Depreciation	18,872,261	1,152,459	317,528	19,707,192	
Governmental Activities					
Capital Assets, Net	<u>\$ 17,811,005</u>	\$ 313,899	\$ -	\$ 18,124,904	

Depreciation expense was charged to governmental functions as follows:

General Government	\$ 31,453
Public Safety	207,705
Public Works	745,146
Parks and Recreation	122,350
Health and Social Services	 45,805
Total Depreciation Expense	\$ 1,152,459

## NOTES TO THE FINANCIAL STATEMENTS

## **JUNE 30, 2016**

## NOTE 5 – LONG-TERM LIABILITIES

The following is a summary of changes in long-term liabilities for the year ended June 30, 2016:

	Balance July 1, 2015	Increases	<u>Decreases</u>	Balance June 30, 2016	Due Within One Year
GOVERNMENTAL ACTIVITIES					
GENERAL OBLIGATION BONDS:					
\$4,310,000 issue dated 07/15/98, interest					
from 4.25% to 6.00%, matures 07/15/16	\$ 400,000	\$ -	\$ 200,000	\$ 200,000	\$ 200,000
\$1,155,000 issue dated 08/15/06, interest					
from 3.70% to 5.00%, matures 08/15/16	230,000	-	115,000	115,000	115,000
BOND ANTICIPATION NOTES:					
Road Safety 2014, dated 08/27/15	500,000	-	75,000	425,000	75,000
3 Center Street Purchase, dated 08/27/15	150,000	-	30,000	120,000	30,000
Road Safety 2015, dated 08/27/15	-	600,000	-	600,000	75,000
GENERAL OBLIGATION NOTE:					
5 Cheshire Road Purchase, dated 12/31/15		113,333		113,333	56,667
SUB-TOTAL	1,280,000	713,333	420,000	1,573,333	551,667
CAPITAL LEASE OBLIGATIONS	838,395	-	206,947	631,448	187,267
NET PENSION LIABILITY – NOTE 6	201,667	82,799	-	284,466	-
UNFUNDED MERS PENSION – NOTE 6	103,591	-	3,240	100,351	3,370
NET OPEB OBLIGATION – NOTE 7	486,951	70,029	17,598	539,382	19,049
COMPENSATED ABSENCES – NOTE 1G	25,000	3,000		28,000	
TOTAL LONG-TERM LIABILITIES	\$ 2,935,604	\$ 869,161	\$ 647,785	\$ 3,156,980	\$ 761,353

For the fiscal year ended June 30, 2016, the Town expended \$710,562 for debt service consisting of principal payments totaling \$647,785 and interest payments totaling \$62,777.

#### NOTES TO THE FINANCIAL STATEMENTS

#### **JUNE 30, 2016**

#### **General Obligation Bonds**

Annual debt service requirements on general obligation bonds are as follows as of June 30, 2016:

Year Ending June 30,	<u>Principal</u>	-	<u>Interest</u>	<u>Total</u>
2017	\$ 315,000	\$	7,500	\$ 322,500
Total	\$ 315,000	\$	7,500	\$ 322,500

#### **Overlapping Debt**

The Town is contingently liable for its pro-rata share of Regional School District No. 16 general obligation school bonds. The District's operating budget provides for annual retirement of principal and interest. At June 30, 2016, the District had \$33,275,000 of long-term bonded debt and \$3,500,000 of short-term debt. \$4,472,742 of school construction grants are expected from the State of Connecticut. The Town's share is based on student enrollment attending the regional facility on October 1 of the preceding year and is calculated at 60.2% for the fiscal year ending June 30, 2016. The overlapping debt to the Town is calculated to be \$19,445,959.

The debt service requirements for the School District bonds are as follows:

Year Ending June 30,	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2017	\$ 3,285,000	\$ 1,091,814	\$ 4,376,814
2018	3,270,000	981,557	4,251,557
2019	3,235,000	866,707	4,101,707
2020	3,210,000	744,818	3,954,818
2021	1,425,000	620,094	2,045,094
2022-2026	7,000,000	2,402,595	9,402,595
2027-2031	6,975,000	1,371,025	8,346,025
2032-2036	 4,875,000	 373,488	 5,248,488
Total	\$ 33,275,000	\$ 8,452,098	\$ 41,727,098

#### **Legal Debt Limit**

Connecticut General Statutes Section 7-374(b) provides that authorized debt of the Town shall not exceed seven times base receipts, as defined in the Statute, or \$170,187,647 as of June 30, 2016. Further, the Statute limits the amount of debt that may be authorized by the Town for general purposes, schools, sewers, urban renewal and pension deficit. The Town did not exceed any of the statutory debt limitations at June 30, 2016 (See Statement of Debt Limitation, page 76).

## NOTES TO THE FINANCIAL STATEMENTS

#### **JUNE 30, 2016**

#### **Capital Lease Obligations**

The Town has entered into various lease agreements as lessee for financing the acquisition of equipment. The leases qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of the inception date in the government-wide financial statements. The assets acquired through the capital leases are as follows:

Dump truck, 5.34%, 7 years to July 2016	\$	242,510
Fire pumper truck, 3.50%, 9 years to September 2018		537,840
Pierce tanker fire truck, 3.27%, 8 years to March 2022		416,179
Backhoe loader, 3.00%, 4 years to August 2017		162,660
Total Equpment		1,359,189
Less accumulated depreciation		375,734
	<u>\$</u>	983,455

The annual requirement to amortize the leases as of June 30, 2016 is as follows:

Fiscal	Pı	esent Value						
Year Ending	0	f Minimum			To	Total Minimum		
<u>June 30</u>	Lea	Lease Payments		<u>Interest</u>	<u>Le</u>	Lease Payments		
2017	\$	187,267	\$	21,362	\$	208,629		
2018		157,240		14,631		171,871		
2019		119,874		9,485		129,359		
2020		53,907		5,463		59,370		
2021		55,670		3,700		59,370		
2022		57,490		1,880		59,370		
Total	\$	631,448	\$	56,521	\$	687,969		

#### NOTE 6 – EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS

## **Defined Contribution Money Purchase Pension Plan**

The Town of Prospect maintains a defined contribution money purchase pension plan for all full time employees of the Town (excluding union employees, who are covered separately as discussed below), including elected officials. Contributions to the Plan are made annually at the discretion of the retirement board (8% of eligible wages for the year ended June 30, 2016). Participating employees are not required to make any contributions to the Plan. However, each employee may make voluntary contributions in an amount no less than 2% or more than 10% of gross pay.

#### NOTES TO THE FINANCIAL STATEMENTS

#### **JUNE 30, 2016**

For the year ended June 30, 2016, the Town contributed \$60,623 on covered payroll of \$757,790.

The Town of Prospect also offers an IRS Section 457 Deferred Compensation Program to its employees. At June 30, 2016, net assets of the Town of Prospect Profit Sharing Plan and Trust totaled \$1,091,999 and net assets of the Deferred Compensation Program totaled \$1,044,239.

#### **Connecticut Municipal Employees' Retirement System**

#### **Organization**

The Town participates in the Connecticut Municipal Employees Retirement System (CMERS). CMERS is the public pension plan offered by the State of Connecticut for municipal employees in participating municipalities. The plan was established in 1947 and is governed by Connecticut Statute Title 7, Chapter 113. Chapter 113, Part II of the General Statutes of Connecticut, which can be amended by legislative action, establishes benefits, member contribution rates, and other plan provisions. CMERS is a multiemployer pension plan administered by the Connecticut State Retirement Commission. The State Treasurer is responsible for investing CMERS funds for the exclusive benefit of CMERS members. The Town had 6 public works employees, covered by union contract, actively participating in CMERS at June 30, 2016.

#### **Plan Description**

Municipalities may designate which departments (including elective officers if so specified) are to be covered under the CMERS. This designation may be the result of collective bargaining. Only employees covered under the State Teachers Retirement System may not be included. There are no minimum age or service requirements. Membership is mandatory for all regular full time employees of participating departments except Police and Fire hired after age 60.

The plan has 4 sub plans as follows:

- General employees with social security
- General employees without social security
- Policemen and firemen with social security
- Policemen and firemen without social security

#### **Benefit Provisions**

The plan provides retirement, disability and death benefits.

<u>General Employees</u> – Employees are eligible to retire at age 55 with 5 years of continuous service, or 15 years of active aggregate service, or 25 years of aggregate service.

#### NOTES TO THE FINANCIAL STATEMENTS

#### **JUNE 30, 2016**

Policemen and Firemen – Compulsory retirement age for police and fire members is age 65.

Normal Retirement: For members not covered by social security, the benefit is 2% of average final compensation times years of service.

For members covered by social security, the benefit is 1 ½% of the average final compensation not in excess of the year's breakpoint plus 2% of average final compensation in excess of the year's breakpoint, times years of service.

The maximum benefit is 100% of average final compensation and the minimum benefit is \$1,000 annually. Both the minimum and the maximum include workers' compensation and social security benefits.

If any member covered by social security retires before age 62, the member's benefit until the member reaches age 62 or a social security disability award is received, is computed as if the member is not under social security.

Early Retirement: Employees are eligible after 5 years of continuous or 15 years of active aggregate service. The benefit is calculated on the basis of average final compensation and service to date of termination. Deferred to normal retirement age, or an actuarially reduced allowance may begin at the time of separation.

Disability Retirement: Employees are eligible for service-related disability benefits from being permanently or totally disabled from engaging in the service of the municipality provided such disability has arisen out of and in the course of employment with the municipality. Disability due to hypertension or heart disease, in the case of firemen and policemen, is presumed to have been suffered in the line of duty. Disability benefits are calculated based on compensation and service to the date of the disability with a minimum benefit (including workers' compensation benefits) of 50% of compensation at the time of disability.

Employees are eligible for non-service related disability benefits with 10 years of service and being permanently or totally disabled from engaging in gainful employment in the service of the municipality. Disability benefits are calculated based on compensation and service to the date of the disability.

Pre-Retirement Death Benefit: The plan also offers a lump sum return of contributions with interest or surviving spouse benefit depending on length of service.

#### **Contributions**

Employer – Participating municipalities make annual contributions consisting of a normal cost contribution, a contribution for the amortization of the net unfunded accrued liability, and a prior service amortization payment which covers the liabilities of the system not met by member contributions.

#### NOTES TO THE FINANCIAL STATEMENTS

#### **JUNE 30, 2016**

For the year ended June 30, 2016, the Town's required contribution to CMERS was \$48,927, calculated at 11.38% of \$429,940 covered payroll. The annual prior service amortization payment for thirty years is \$7,093 (effective July 1, 2006). A balance of \$100,351 is included in the Town's long-term debt as of June 30, 2016.

Employees – For employees not covered by social security, each person is required to contribute 5% of compensation. For employees covered by social security, each person is required to contribute 2.25% of compensation up to the social security taxable wage base plus 5% of compensation, if any, in excess of such base.

#### Pension Liability, Pension Expense, and Deferred Outflows/Inflows of Resources

The Town has adopted GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, which requires participating employers of CMERS to recognize their proportional share of the collective net pension liability, deferred outflow of resources, deferred inflows of resources and pension expense.

The collective total pension liability was determined by an actuarial valuation as of June 30, 2014. The total pension liability for the June 30, 2015 measurement date was determined using update procedures to roll forward the calculation.

At June 30, 2016, the Town of Prospect reported a liability of \$284,466 in the government-wide Statement of Net Position for its proportionate share (0.207775%) of the net CMERS pension liability.

For the fiscal year ended June 30, 2015, the fiduciary net position of the CMERS plan was restated to include the gross amount of contributions receivable as of July 1, 2014. The result of the restatement was to increase fiduciary net position and therefore, decrease net pension liability. The Town's prior year liability has been restated from \$213,734 to \$201,667.

For the year ended June 30, 2016, the Town recognized pension expense of \$52,588 in the government-wide Statement of Activities.

#### NOTES TO THE FINANCIAL STATEMENTS

#### **JUNE 30, 2016**

At June 30, 2016, the Town reported deferred outflows of resources and deferred inflows of resources related to CMERS in its government-wide Statement of Net Position from the following sources:

Description of outflows/inflows	 d Outflows esources
Differences between expected and actual experience	\$ -
Changes in assumptions	-
Changes in proportional share of employer	-
Net difference between projected and actual earnings	
on pension plan investments	21,590
Town contributions subsequent to the measurement date	 48,927
Total	\$ 70,517

The deferred outflows of resources resulting from the Town contributions subsequent to the measurement date of June 30, 2015 will be recognized as a reduction of the net pension liability in the year ended June 30, 2017.

Deferred outflows related to the net difference between projected and actual earnings on plan investments is amortized over a closed five-year period. The Town's proportionate share of the net difference between projected (8.00%) and actual investment earnings as of June 30, 2016 was \$22,710. The first year amortization of \$1,120 is recognized as pension expense and the remaining amount is shown as a deferred outflow of resources and will be recognized in subsequent years as follows:

Year Ending	
<u>June 30,</u>	
2017	\$ 50,047
2018	1,120
2019	1,120
2020	18,230

#### **Actuarial Assumptions and Related Disclosures**

The total pension liability was determined by an actuarial valuation as of June 30, 2014, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.25%
Salary increase	4.25% - 11.00%, including inflation
Investment rate of return	8.00%, net of pension plan investment
	expense, including inflation

#### NOTES TO THE FINANCIAL STATEMENTS

#### **JUNE 30, 2016**

Mortality rates were based on the RP-2000 Combined Mortality Table for annuitants and non-annuitants (set forward one year for males and set back one year for females).

The actuarial assumptions used in the June 30, 2014 valuation were based on the results of an actual experience study for the period July 1, 2005 – June 30, 2010.

Future Cost-of-Living adjustments for members who retire on or after January 1, 2002 are 60% of the annual increase in the CPI up to 6%. The minimum annual COLA is 2.5%, the maximum is 6%.

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the plan's target asset allocation as of June 30, 2014 are summarized in the following table:

	Target	Long-Term Expected
Asset Class	<u>Allocation</u>	Real Rate of Return
Large cap U.S. equities	16.0%	5.8%
Developed non-U.S. equities	14.0%	6.6%
Emerging markets (non-U.S.)	7.0%	8.3%
Core fixed income	8.0%	1.3%
Inflation linked bond fund	5.0%	1.0%
Emerging market bond	8.0%	3.7%
High yield bonds	14.0%	3.9%
Real estate	7.0%	5.1%
Private equity	10.0%	7.6%
Alternative investments	8.0%	4.1%
Liquidity fund	3.0%	0.4%
Total	100.0%	

#### **Discount Rate**

The discount rate used to measure the total pension liability was 8.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### NOTES TO THE FINANCIAL STATEMENTS

#### **JUNE 30, 2016**

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the Town's proportionate share of the net pension liability of CMERS, calculated using the discount rate of 8.00%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (7.00%) or 1-percentage-point higher (9.00%) than the current rate.

	Current		
	1% Decrease	Discount Rate	1% Increase
	7.00%	8.00%	9.00%
Town's proportionate share			
of the net pension liability	\$ 512,127	\$ 284,466	\$ 91,582

#### NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS (OPEB)

*Plan Description* - The Town provides healthcare insurance benefits for eligible retirees and their spouses through the Town's group health insurance plan, which covers both active and retired members. Benefit provisions are established by various collective bargaining and employment agreements with the Town.

Annual OPEB Cost and Net OPEB Obligation – The town's annual OPEB cost (expense) is calculated based on the annual required contribution (ARC) of the employer. The town has elected to calculate the ARC and related information using the alternative measurement method permitted by GASB Statement 45 for employers in plans with fewer than one hundred total plan members.

The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities over a period not to exceed thirty years. The following table shows the components of the town's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the town's net OPEB obligation:

Annual required contribution	\$ 70,029
Interest on net OPEB obligation	-
Adjustment to annual required contribution	
Annual OPEB cost (expense)	70,029
Contributions made	17,598
Increase in net OPEB obligation	52,431
Net OPEB obligation – beginning of year	486,951
Net OPEB obligation – end of year	\$ 539,382

#### NOTES TO THE FINANCIAL STATEMENTS

#### **JUNE 30, 2016**

#### **Three-year Trend Information**

		Actual	Percentage of	
	Annual OPEB	Contribution	Annual OPEB	Net OPEB
Fiscal Year Ended	Cost	<u>Made</u>	Cost Contributed	<u>Obligation</u>
06/30/16	\$ 70,029	\$ 17,598	25.1%	\$ 539,382
06/30/15	\$ 71,799	\$ 11,539	16.1%	\$ 486,951
06/30/14	\$ 78,515	\$ 11,172	14.2%	\$ 426,691

Funded Status and Funding Progress – As of June 30, 2016, the actuarial accrued liability for benefits was \$589,594. There is no requirement for funding the Retiree Health Plan and the plan has not been funded. The Town has not established a formal funding plan or a trust. The covered payroll (annual payroll of active employees covered by the plan) was \$1,127,334, and the ratio of the unfunded actuarial accrued liability to the covered payroll was 50.4%.

The projection of future benefit payments for an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend.

Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

Actuarial Methods and Assumptions – Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and includes the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The following simplifying assumptions were made:

Retirement age for active employees – Active plan members were assumed to retire at age 64, or at the first subsequent year in which the member would qualify for benefits.

Marital status – Marital status of members at the calculation date was assumed to continue throughout retirement.

*Mortality* – Life expectancies were based on the RP-2000 mortality table for males and females.

#### NOTES TO THE FINANCIAL STATEMENTS

#### **JUNE 30, 2016**

Turnover – Non-group-specific age-based turnover data from GASB Statement 45 were used as the basis for assigning active members a probability of remaining employed until the assumed retirement age and for developing an expected future working lifetime assumption for purposes of allocating to periods the present value of total benefits to be paid.

*Healthcare cost trend rate* – The expected rate of increase in healthcare insurance premiums is 5.0%.

Health insurance premiums -2016 health insurance premiums for retirees were used as the basis for calculation of the present value of total benefits to be paid.

*Inflation rate* – The expected long-term rate of inflation is 3.0%.

*Payroll growth rate* – The expected long-term payroll growth rate was assumed to be 1.0%.

Based on the historical and expected returns of the town's short-term investment portfolio, a discount rate of 2.0% was used. In addition, a simplified version of the projected unit credit actuarial cost method was used with the present value of future normal costs amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at June 30, 2016 was twenty-three years.

#### NOTE 8 – INTERFUND ACCOUNTS

Balances due to/from other funds, as presented in the governmental funds balance sheet at June 30, 2016, consist of the following:

	Due from <u>Other Funds</u>	Due to Other Funds	
General Fund:			
Special Revenue Funds:			
Police Special Duty	\$ 16,822	\$ -	
Dog Fund	1,192	-	
Sewer Use Fees	6,000		
Special Revenue Funds	<u>-</u> _	24,014	
Total	\$ 24,014	\$ 24,014	

## NOTES TO THE FINANCIAL STATEMENTS

#### **JUNE 30, 2016**

#### **NOTE 9 – TRANSFERS**

Transfers, as presented in the other financing sources and uses of the governmental funds, at June 30, 2016, consist of the following:

#### Transfers authorized by adopted budget:

From town aid roads special revenue to the general fund	\$ 36,000
From sewer use fees special revenue to the general fund	6,000

#### Oth

her transfers:	
From the Police Special Duty special revenue fund to the	
general fund to reimburse for wages and benefits paid	403,070
From the general fund to the Capital and Non-Recurring	
general fund for:	
Revaluation	44,000
Community School repairs	40,000
New truck	86,000
Sidewalk design	20,000

**Total Transfers** 760,070

#### **NOTE 10 – RISK MANAGEMENT**

Road reconstruction

The Town is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the Town carries commercial insurance. There have been no significant reductions in insurance coverage. Settlement amounts have not exceeded coverage for the current year or three previous years.

125,000

The Town currently is a member of the Connecticut Interlocal Risk Management Agency (CIRMA), a public entity risk pool established under the provisions of Connecticut General Statutes section 7-749a et. seg. for some of its insurance. The Town is liable only for contributions to the pool. Members do not retain the risk of loss, as they have transferred the risk by purchasing coverage with no deductible retention. A separate agreement states limits on the member's obligation to pay indemnification obligations and expenses should CIRMA be unable to do so.

## NOTES TO THE FINANCIAL STATEMENTS

#### **JUNE 30, 2016**

#### **NOTE 11 – CONTINGENCIES**

The Town of Prospect is currently involved as a defendant in various types of litigation involving the Town, its officers, employees, boards and commissions. The probability of adverse decisions in these matters and the amounts of potential losses that may result are not presently determinable. However, the Town is of the opinion that the liability in these cases, if any, not covered by insurance will not materially adversely affect the financial statements for these contingencies.

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the Federal and State governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time, although the Town expects such amounts, if any, to be immaterial.

#### NOTE 12 – ADJUSTMENTS – CORRECTION OF PRIOR PERIOD

For the fiscal year ended June 30, 2015, the fiduciary net position of the Connecticut Municipal Employees Retirement System was restated to include the gross amount of contributions receivable as of July 1, 2014. As a result of the restatement, the fiduciary net position of the CMERS increased and therefore, the net pension liability decreased. For the current fiscal year, the Town has reduced its beginning net pension liability as reported in the Statement of Net Position \$12,067, from \$213,734 to \$201,667. The beginning net position of the governmental activities has been restated as a result of this adjustment as follows:

Net Position balance at June 30, 2015, as previously reported	\$ 18,265,521
Adjustment:	
Decrease in CMERS net pension liability	12,067
Net Position balance at July 1, 2015, as Restated	\$ <u>18,277,588</u>

#### NOTES TO THE FINANCIAL STATEMENTS

#### **JUNE 30, 2016**

#### **NOTE 13 – JOINT VENTURE**

The Town of Prospect was a participant with other cities and towns in a joint venture, the Bristol Resource Recovery Facility Operating Committee (BRRFOC). BRRFOC was created pursuant to an Inter-Community Agreement to exercise certain rights on behalf of Contracting Municipalities in dealing with the trash-to-energy plant built by Ogden Martin Systems of Bristol, Inc. (now Covanta Bristol, Inc.). The governing board consists of town officials appointed by each of the Contracting Municipalities, and assumes all the management decisions. The Town has an obligation to appropriate funds in amounts necessary to fulfill its obligations created pursuant to the Inter-Community Agreement dated as of August 15, 1985. These obligations deal with guarantees to meet certain tonnage requirements. These obligations ended on June 30, 2014 with the expiration of the amended and restated service agreement by and among BRRFOC, its fourteen member communities and Covanta Bristol, Inc. Waste disposal services previously provided under that agreement continue to be in place through the Municipal Solid Waste Disposal and Recycling Services Agreement with Covanta Bristol, Inc. commencing July 2014.

On December 21, 2012, the Bristol Facility Policy Board (Policy Board) was formed pursuant to a Municipal Solid Waste Disposal and Recycling Services Agreement (the Agreement) by and among the cities of Bristol and New Britain, and the Towns of Berlin, Burlington, Branford, Hartland, Plainville, Plymouth, Prospect, Seymour, Southington, Warren, Washington and Wolcott, and Covanta Bristol, Inc. The Policy Board is the successor entity to the BRRFOC. BRRFOC has been selected by resolution to serve as the Policy Board under the Agreement and continue in such capacity. The Town continues to participate as a member of BRRFOC and the newly formed Bristol Facility Policy Board, with limited obligations to fund activities of the combined agency. Tonnage commitments were revised under the new Agreement such that the overall minimum for the fourteen communities is aggregated and no shortfall will occur if these municipalities in total reach the required threshold.

In conjunction with the transition to the new service contract, BRRFOC's administrative functions were significantly reduced; therefore, the members of the Board elected to distribute some of the remaining funds to the municipalities. For the Town of Prospect, those transactions included a return of \$91,146 in January 2016 from unassigned fund balance held by BRRFOC. This was in addition to \$15,521 distributed in fiscal year 2013, \$46,085 in fiscal year 2014 and \$98,556 in 2015. These funds have been included as other income of the general fund.

## NOTES TO THE FINANCIAL STATEMENTS

#### **JUNE 30, 2016**

#### **NOTE 14 – SUBSEQUENT EVENTS**

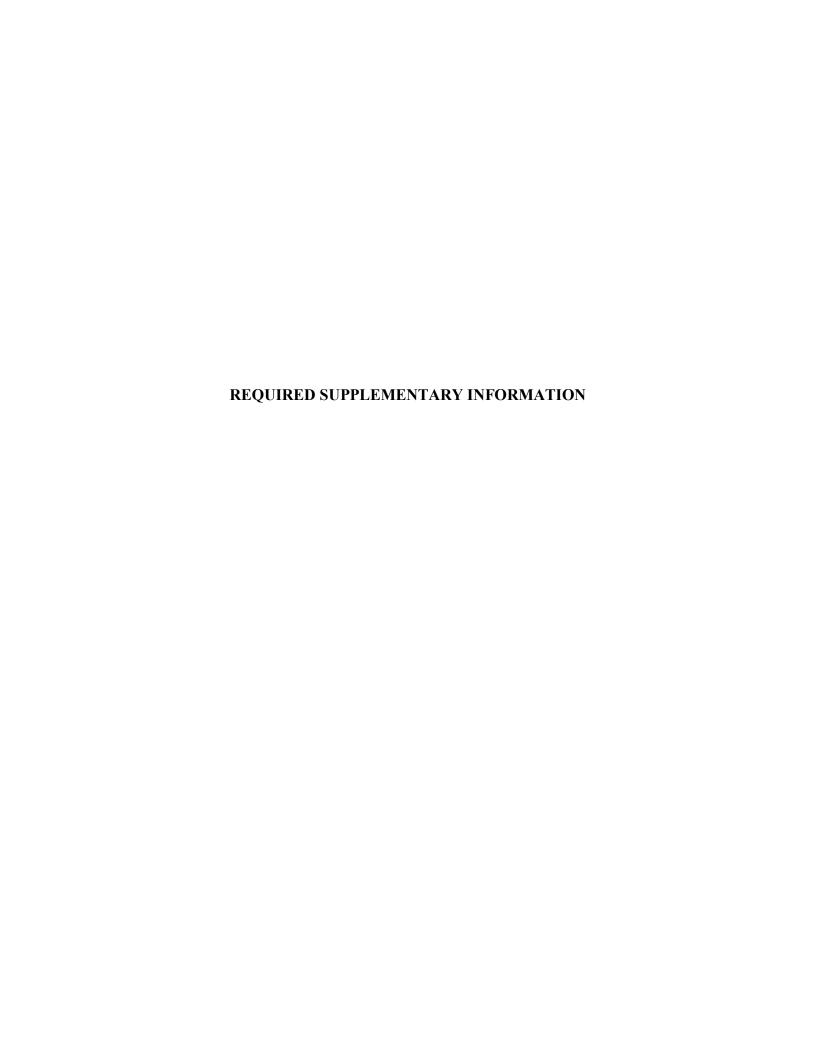
On July 6, 2016, the Town purchased the Community School property located at 12 Center Street from the Regional School District for \$873,000. The purchase was financed by a general obligation bank loan in the amount of \$873,000, which accrues interest at 1.2% and will be paid down \$500,000 on November 1, 2016 and \$373,000 on July 6, 2017.

As a member of the Regional School District, the Town anticipates a 60% refund of the surplus from the sale to be refunded to help defray the purchase cost and the anticipated \$400,000 of maintenance and repairs associated with the property.

On August 25, 2016, the Town negotiated a \$965,000 general obligation loan to help retire \$1,145,000 of maturing bond anticipation notes. The loan accrues interest at 1.25% and matures July 6, 2017.

#### **NOTE 15 – OTHER MATTERS**

The State of Connecticut's Office of Policy and Management has adopted new laws that will affect the Town's budgets in subsequent years. The motor vehicle mill rate will be capped at 37 mills in fiscal year 2017 and 29.6 mills in fiscal year 2018 and annually thereafter. Beginning with fiscal year 2018, a cap will be imposed on municipal spending to limit general budget expenditures to 2.5% above the previous year or the rate of inflation, whichever is greater. Exemptions from the cap include debt service, special education expenditures, expenditures from implementing court orders, arbitration awards, expenditures related to major disaster or emergency declarations, and MRSA grants distributed to special taxing districts under certain circumstances. Municipalities that exceed the 2.5% increase will be penalized by a reduction of 50 cents in municipal revenue sharing for every dollar the cap is exceeded.



## CONNECTICUT MUNICIPAL EMPLOYEES RETIREMENT SYSTEM SCHEDULE OF REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

	<u>2016</u>	<b>Restated</b> 2015	
Town's proportion of the net pension liability	0.207775%	<u>0.207775%</u>	
Town's proportionate share of the net pension liability	<u>\$ 284,466</u>	<u>\$ 201,667</u>	
Town's covered-employee payroll	<u>\$ 429,940</u>	<u>\$ 512,801</u>	
Town's proportionate share of the net pension liability as a percentage of it covered payroll	<u>66.16</u> %	<u>39.33</u> %	
System fiduciary net position as a percentage of the total pension liability	<u>92.72</u> %	90.48%	

Note: The above information relates to June 30, 2014, the last actuarial valuation

## CONNECTICUT MUNICIPAL EMPLOYEES RETIREMENT SYSTEM SCHEDULE OF REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) SCHEDULE OF TOWN CONTRIBUTIONS

	<u>2016</u>		<u>2015</u>	
Contractually required contribution	\$	48,927	\$	61,434
Contributions in relation to the contractually required contribution		(48,927)		(61,434)
Contribution deficiency (excess)	\$		\$	
Town's covered-employee payroll	<u>\$</u>	429,940	<u>\$</u>	512,801
Contributions as a percentage of covered-employee payroll		<u>11.38%</u>		<u>11.98%</u>

# GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL (BUDGETARY BASIS) FOR THE YEAR ENDED JUNE 30, 2016

				Variance
	Budgeted	Amounts		with Original
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	Budget
REVENUES				
Property taxes, interest and lien fees	\$ 24,200,412	\$ 24,200,412	\$ 24,272,060	\$ 71,648
Federal, state and other grants	5,721,569	5,776,996	5,725,934	4,365
Licenses, permits and fees	206,800	206,800	328,846	122,046
Investment income	3,500	3,500	5,982	2,482
Region 16 - overassessment refund	50,000	50,000	759,466	709,466
Other income	187,905	222,684	217,230	29,325
TOTAL REVENUES	30,370,186	30,460,392	31,309,518	939,332
EXPENDITURES				
Current:				
General government	2,466,115	2,597,057	2,519,862	(53,747)
Public safety	1,573,731	2,003,263	1,971,181	(397,450)
Public works	2,020,667	2,176,102	2,154,010	(133,343)
Parks and recreation	663,219	701,578	664,986	(1,767)
Health and human services	308,444	375,081	348,036	(39,592)
Education	22,630,770	22,630,770	22,604,656	26,114
Other expenditures	67,502	35,152	30,775	36,727
Capital expenditures	8,500	802,182	782,308	(773,808)
Debt service	693,238	1,238,238	1,237,965	(544,727)
TOTAL EXPENDITURES	30,432,186	32,559,423	32,313,779	(1,881,593)
EXCESS (DEFICIENCY) OF REVENUE				
OVER EXPENDITURES	(62,000)	(2,099,031)	(1,004,261)	(942,261)
OTHER FINANCING SOURCES (USES)				
Proceeds of bond	-	1,145,000	1,145,000	1,145,000
Proceeds of general obligation note	-	113,333	113,333	113,333
Transfers in	62,000	496,978	445,070	383,070
Transfers out	<u> </u>	(315,000)	(315,000)	(315,000)
TOTAL OTHER SOURCES (USES)	62,000	1,440,311	1,388,403	1,326,403
NET CHANGE IN FUND BALANCE	\$ -	\$ (658,720)	384,142	\$ 384,142
FUND BALANCE, JULY 1, 2015			1,130,027	
FUND BALANCE, JUNE 30, 2016			\$ 1,514,169	

## GENERAL FUND SCHEDULE OF REVENUES DETAIL BUDGET AND ACTUAL (BUDGETARY BASIS) FOR THE YEAR ENDED JUNE 30, 2016

	Budgeted	Amounts		Variance with Original
	Original	<u>Final</u>	<u>Actual</u>	Budget
REVENUE:				
Property taxes:				
Current	23,659,412	23,659,412	23,649,067	(10,345)
Previous years	191,000	191,000	209,705	18,705
Interest and lien fees	80,000	80,000	156,659	76,659
Automobile supplement	270,000	270,000	256,629	(13,371)
	24,200,412	24,200,412	24,272,060	71,648
Federal, state and other grants:				
Federal grants	25,000	25,000	37,562	12,562
Exemptions for elderly, veterans & disabled	96,000	96,000	92,012	(3,988)
Education grant Region 16	5,425,749	5,425,749	5,379,817	(45,932)
Municipal grants in aid	70,942	70,942	70,942	-
State owned property	1,967	1,967	_	(1,967)
LOCIP	66,103	66,103	66,103	-
Mashantucket Pequot	35,808	35,808	25,238	(10,570)
Police grants	-	6,333	4,386	4,386
Other state grants		48,794	49,874	49,874
	5,721,569	5,776,696	5,725,934	4,365
Licenses, permits and fees:				
Building inspections	60,000	60,000	104,750	44,750
Peddler permits	50	50	<u>-</u>	(50)
Raffles & bazaars	100	100	160	60
Pistol permits	3,500	3,500	4,550	1,050
Motor vehicle fines	300	300	-	(300)
Fingerprinting	100	100	7,525	7,425
Planning & zoning	5,000	5,000	5,205	205
Zoning board of appeals	1,000	1,000	800	(200)
Inland wetlands	1,750	1,750	2,600	850
Town clerk fees	70,000	70,000	77,058	7,058
Property conveyance tax	65,000	65,000	126,198	61,198
	206,800	206,800	328,846	122,046

## GENERAL FUND SCHEDULE OF REVENUES DETAIL (CONTINUED) BUDGET AND ACTUAL (BUDGETARY BASIS)

## FOR THE YEAR ENDED JUNE 30, 2016

	Budgeted	Amounts		Variance with Original		
	Original	<u>Final</u>	<u>Actual</u>	<b>Budget</b>		
Interest income	3,500	3,500	5,982	2,482		
Region 16 - Overassessment refund	50,000	50,000	759,466	709,466		
Other income:						
Library fines	2,000	2,000	2,275	275		
SCRWA payment in lieu of taxes	38,250	38,250	38,494	244		
Use of copier	500	500	524	24		
Sales/recycling income	112,000	112,000	112,220	220		
Telephone tax share	23,655	23,655	21,589	(2,066)		
Alarm fines	1,500	1,500	1,700	200		
Refunds and commissions	10,000	22,484	17,433	7,433		
Miscellaneous		22,295	22,995	22,995		
	187,905	222,684	217,230	29,325		
TOTAL REVENUE	\$ 30,370,186	\$ 30,460,092	\$ 31,309,518	\$ 939,332		

## GENERAL FUND SCHEDULE OF EXPENDITURES DETAIL BUDGET AND ACTUAL (BUDGETARY BASIS) FOR THE YEAR ENDED JUNE 30, 2016

	Budgeted A	Amounts		Variance with Original
	Original	<u>Final</u>	<b>Actual</b>	Budget
<b>EXPENDITURES:</b>				
General government:				
Office of the Mayor	207,470	209,784	209,784	(2,314)
Probate Court	3,500	2,520	2,513	987
Zoning board of appeals	1,725	1,075	1,075	650
Elections and registrars	50,142	53,021	50,047	95
Auditor	12,500	12,500	10,500	2,000
Assessor	99,683	98,502	97,947	1,736
Board of assessment appeals	350	150	150	200
Tax Collector	105,220	107,269	106,877	(1,657)
Treasurer	8,524	8,524	8,524	-
Legal fees	85,000	169,168	169,155	(84,155)
Town clerk	104,761	104,422	104,158	603
Planning and zoning commission	7,950	4,950	4,907	3,043
Economic development	2,500	1,000	575	1,925
Adverting and printing	22,450	28,317	26,972	(4,522)
Social Security	175,000	226,324	226,324	(51,324)
Automated processing of records	57,500	62,163	62,163	(4,663)
Building department	76,040	72,871	72,871	3,169
Water Pollution Authority	137,502	135,768	135,768	1,734
Municipal organization fees	9,114	8,885	8,885	229
Town Council	6,600	9,975	9,825	(3,225)
Town buildings	424,000	479,997	480,607	(56,607)
Unemployment compensation tax	2,500	6,855	6,857	(4,357)
Benefits - Town employees	743,500	671,832	602,719	140,781
Postage	20,000	20,000	19,934	66
Conservation commission	100	100	40	60
Inland wetlands	3,925	1,870	1,780	2,145
Land use inspector	89,759	87,565	87,565	2,194
Historic preservation	5,300	8,150	8,150	(2,850)
Charter revision clerk	-	2,000	2,000	(2,000)
Anti-Blight commission	3,500	1,500	1,190	2,310
	2,466,115	2,597,057	2,519,862	(53,747)

## GENERAL FUND SCHEDULE OF EXPENDITURES DETAIL (CONTINUED) BUDGET AND ACTUAL (BUDGETARY BASIS) FOR THE YEAR ENDED JUNE 30, 2016

	Budgeted A	Amounts		Variance with Original
	<u>Original</u>	<u>Final</u>	<b>Actual</b>	Budget
Public safety:				
Fire protection	345,550	345,550	344,523	1,027
Fire marshal	51,460	48,960	47,599	3,861
Police	828,788	1,260,642	1,231,790	(403,002)
Insurance	260,662	259,440	259,440	1,222
Emergency management	9,410	10,810	9,968	(558)
Hazardous materials	15,000	15,000	15,000	-
911 service	62,861	62,861	62,861	-
	1,573,731	2,003,263	1,971,181	(397,450)
Public works:				
Solid waste	530,200	484,449	468,290	61,910
Town roads	252,744	330,853	329,679	(76,935)
Ice and snow	666,000	532,461	528,495	137,505
Street lighting	51,500	54,120	54,102	(2,602)
Town trucks	253,120	386,388	386,214	(133,094)
Town aid roads	36,000	36,000	35,399	601
Road reconstruction	231,103	351,831	351,831	(120,728)
	2,020,667	2,176,102	2,154,010	(133,343)
Parks and recreation:				
Town parks	131,780	169,847	157,778	(25,998)
Library	276,552	280,553	261,172	15,380
Recreation department	207,337	202,093	197,822	9,515
Holiday observances	15,050	16,085	15,632	(582)
Youth - Summer activities	32,500	33,000	32,582	(82)
	663,219	701,578	664,986	(1,767)
Health and human services:				
Health	82,984	82,984	77,703	5,281
Commission on aging	225,460	292,097	270,333	(44,873)
	308,444	375,081	348,036	(39,592)

## GENERAL FUND SCHEDULE OF EXPENDITURES DETAIL (CONTINUED) BUDGET AND ACTUAL (BUDGETARY BASIS) FOR THE YEAR ENDED JUNE 30, 2016

	Budgeted	Amounts		Variance with Original <u>Budget</u>	
	<u>Original</u>	<u>Final</u>	<b>Actual</b>		
Education	22,630,770	22,630,770	22,604,656	26,114	
Other expenditures:					
Region 1 animal control	19,502	16,402	13,597	5,905	
Contingency	48,000	18,750	17,178	30,822	
	67,502	35,152	30,775	36,727	
Capital expenditures:					
Storm Water Phase II	1,000	1,000	-	1,000	
Road Safety Program 2014	_	5,942	5,248	(5,248)	
Road Safety Program 2015	-	600,000	600,000	(600,000)	
Land acquisition - Nolan property	7,500	195,240	177,060	(169,560)	
	8,500	802,182	782,308	(773,808)	
Debt service:					
Interest:					
GOB 1998 - Firehouse	13,875	13,875	13,875	-	
GOB 2002 - Road Safety	3,525	3,525	3,525	-	
GOB 2002 - Road Safety/Senior Center	5,100	5,100	5,100	-	
14 Road Safety	5,734	5,734	5,734	-	
3 Center Street	1,390	1,390	1,390	-	
Principal:					
GOB 1998 - Firehouse	200,000	200,000	200,000	-	
GOB 2002 - Road Safety	47,000	47,000	47,000	-	
GOB 2002 - Road Safety/Senior Center	68,000	68,000	68,000	-	
14 Road Safety	75,000	500,000	500,000	(425,000)	
3 Center Street	30,000	150,000	150,000	(120,000)	
Capital leases:					
Public works dump truck	36,879	36,879	36,879	-	
Fire department pumper truck	70,261	70,261	69,989	272	
Public works road side mower	27,500	27,500	27,500	-	
Pierce tanker truck	59,370	59,370	59,370	-	
John Deere 710K backhoe-loader	42,511	42,511	42,510	1	
MERS pension obligation	7,093	7,093	7,093		
	693,238	1,238,238	1,237,965	(544,727)	
OTAL EXPENDITURES	30,432,186	32,559,423	32,313,779	(1,881,593)	



## NONMAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET JUNE 30, 2016

	F	Special Revenue Funds	1	Capital Projects Funds	Total		
ASSETS							
Cash and cash equivalents	\$	178,414	\$	318,282	\$	496,696	
Investments		251,305		359,067		610,372	
Other receivables		-		-		-	
Due from other funds		<del>-</del>		<u> </u>		<del>-</del>	
TOTAL ASSETS	\$	429,719	\$	677,349	\$	1,107,068	
LIABILITIES AND FUND BALANCES LIABILITIES:							
Accounts payable	\$	11,563	\$	5,191	\$	16,754	
Due to other funds	Ψ	7,192	Ψ	5,171	Ψ	7,192	
TOTAL LIABILITIES		18,755		5,191		23,946	
FUND BALANCES:							
Restricted		253,406		_		253,406	
Committed		,		244,918		244,918	
Assigned		157,558		427,240		584,798	
TOTAL FUND BALANCES		410,964		672,158		1,083,122	
TOTAL LIABILITIES AND FUND BALANCES	\$	429,719	\$	677,349	\$	1,107,068	

## NONMAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED JUNE 30, 2016

	R	Special Levenue Funds	P	Capital rojects Funds	Total		
REVENUES							
Federal, state and other grants	\$	260,907	\$	-	\$	260,907	
Licenses, permits and fees		205,688		-		205,688	
Investment income		5,946		219		6,165	
Other income		8,554				8,554	
TOTAL REVENUES		481,095		219		481,314	
EXPENDITURES							
Current expenditures:							
General government		-		65,136		65,136	
Public works		180,663		-		180,663	
Parks and recreation		149,721		-		149,721	
Other expenditures		4,845		-		4,845	
Capital expenditures		72,825		26,082		98,907	
TOTAL EXPENDITURES		408,054		91,218		499,272	
EXCESS (DEFICIENCY) OF REVENUES							
OVER EXPENDITURES		73,041		(90,999)		(17,958)	
OTHER FINANCING SOURCES (USES)							
Transfers in		-		315,000		315,000	
Transfers out	-	(42,000)		<u>-</u>		(42,000)	
TOTAL OTHER FINANCING SOURCES (USES)		(42,000)		315,000		273,000	
NET CHANGE IN FUND BALANCES		31,041		224,001		255,042	
FUND BALANCES, BEGINNING		379,923		448,157		828,080	
FUND BALANCES, ENDING	\$	410,964	\$	672,158	\$	1,083,122	

## SPECIAL REVENUE FUNDS COMBINING BALANCE SHEET JUNE 30, 2016

	Public Library		Town Aid Road		Dog Fund		Board of Recreation		Sewer Use Fees			Total
ASSETS  Cash and cash equivalents Investments Due from other funds	\$	55,012 251,305	\$	2,397	\$	10,499	\$	89,118	\$	21,388	\$	178,414 251,305
TOTAL ASSETS	\$	306,317	\$	2,397	\$	10,499	\$	89,118	\$	21,388	<u>\$</u>	429,719
LIABILITIES  Accounts payable  Due to other funds  TOTAL LIABILITIES	\$	- - -	\$	296 	\$	3,623 1,192 4,815	\$	7,644 	\$	6,000 6,000	\$	11,563 7,192 18,755
FUND BALANCES Restricted Assigned TOTAL FUND BALANCES		251,305 55,012 306,317		2,101		5,684 5,684		81,474 81,474		15,388 15,388		253,406 157,558 410,964
TOTAL LIABILITIES AND FUND BALANCES	\$	306,317	\$	2,397	\$	10,499	\$	89,118	\$	21,388	\$	429,719

## SPECIAL REVENUE FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED JUNE 30, 2016

	Public Library		Town Aid Road		Dog Fund		Board of Recreation		Sewer Use Fees		 Total
REVENUES											
Federal and State grants	\$ 1	,926	\$	240,328	\$	-	\$	18,653	\$	-	\$ 260,907
Licenses, permits and fees		-		-		6,357		156,311		43,020	205,688
Investment income	5	,938		-		-		8		-	5,946
Other income	8	,554									 8,554
TOTAL REVENUES	16	,418		240,328		6,357		174,972		43,020	 481,095
EXPENDITURES											
Current expenditures:											
Public works		-		146,400		-		-		34,263	180,663
Parks and recreation	7	,258		-		-		142,463		-	149,721
Other expenditures		-		-		4,845		-		-	4,845
Capital expenditures				59,769				13,056			 72,825
TOTAL EXPENDITURES	7	,258		206,169		4,845		155,519		34,263	 408,054
EXCESS (DEFICIENCY) OF REVENUES											
OVER EXPENDITURES	9	,160		34,159		1,512		19,453		8,757	 73,041
OTHER FINANCING SOURCES (USES)											
Transfers in		-		-		-		-		-	-
Transfers out				(36,000)						(6,000)	 (42,000)
TOTAL OTHER FINANCING SOURCES (USES)				(36,000)		<u> </u>		<u> </u>		(6,000)	 (42,000)
NET CHANGE IN FUND BALANCES	9	,160		(1,841)		1,512		19,453		2,757	31,041
FUND BALANCES, BEGINNING	297	,157		3,942		4,172		62,021		12,631	 379,923
FUND BALANCES, ENDING	\$ 306	,317	\$	2,101	\$	5,684	\$	81,474	\$	15,388	\$ 410,964

## CAPITAL PROJECT FUNDS COMBINING BALANCE SHEET JUNE 30, 2016

	Land Acquisition		Open Space		Capital and Non-Recurring Expenditures		WPCA Capital Improvement			Total
ASSETS										
Cash and cash equivalents	\$	-	\$	-	\$	287,687	\$	30,595	\$	318,282
Investments		4,935		354,132		-		-		359,067
Due from general fund										
TOTAL ASSETS	\$	4,935	\$	354,132	\$	287,687	\$	30,595	\$	677,349
LIABILITIES										
Accounts payable	\$	-	\$	-	\$	5,191	\$	-	\$	5,191
Due to general fund							-		-	
TOTAL LIABILITIES						5,191				5,191
FUND BALANCES										
Committed		-		-		244,918		-		244,918
Assigned		4,935		354,132		37,578		30,595		427,240
TOTAL FUND BALANCES		4,935		354,132		282,496		30,595		672,158
TOTAL LIABILITIES AND FUND BALANCES	\$	4,935	\$	354,132	\$	287,687	\$	30,595	\$	677,349

# CAPITAL PROJECTS FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED JUNE 30, 2016

	Land Acquisition	Open Space	Capital and Non-Recurring Expenditures	WPCA Capital Improvement	Total
REVENUES					
Investment income	\$ 2	\$ 176	\$ 41	\$ -	\$ 219
TOTAL REVENUES	2	176	41	<del>_</del>	219
EXPENDITURES					
Current expenditures:					
General government	-	-	65,136	-	65,136
Capital expenditures			26,082		26,082
TOTAL EXPENDITURES	<u>-</u> _	<u>-</u> _	91,218	<del>_</del>	91,218
EXCESS (DEFICIENCY) OF REVENUES					
OVER EXPENDITURES	2	176	(91,177)	<del>_</del>	(90,999)
OTHER FINANCING SOURCES (USES)					
Transfers in	-	-	315,000	-	315,000
Transfers out	<u> </u>	<u>-</u>	<u> </u>	<u>-</u> _	<u>-</u>
TOTAL OTHER FINANCING SOURCES (USES)			315,000	<u>-</u>	315,000
NET CHANGE IN FUND BALANCES	2	176	223,823	-	224,001
FUND BALANCES, BEGINNING	4,933	353,956	58,673	30,595	448,157
FUND BALANCES, ENDING	\$ 4,935	\$ 354,132	\$ 282,496	\$ 30,595	\$ 672,158

See accompanying Independent Auditor's Report.

## CAPITAL AND NONRECURRING FUND SCHEDULE OF CHANGES IN FUND BALANCE BY PROJECT FOR THE YEAR ENDED JUNE 30, 2016

	Fund Balance Activity									
		eginning Balance	App	oropriations	Rev	enues		Capital penditures		Ending Balance
Committed Fund Balance:										
Revaluation	\$	21,136	\$	44,000	\$	-	\$	(65,136)	\$	-
Community School repairs		-		40,000		-		(3,140)		36,860
New truck		-		86,000		-		(2,215)		83,785
Sidewalk design		-		20,000		-		-		20,000
Road reconstruction				125,000		<u>-</u>		(20,727)		104,273
<b>Total Committed Fund Balance</b>		21,136		315,000		-		(91,218)		244,918
Assigned:										
Available for other projects		37,537		<u>-</u>	-	41				37,578
<b>Total Fund Balance</b>	\$	58,673	\$	315,000	\$	41	\$	(91,218)	\$	282,496

# REPORT OF THE TAX COLLECTOR FOR THE YEAR ENDED JUNE 30, 2016

	Taxes	<b>Lawful Corrections</b>	Tr	Transfers Adjusted Collections During the Year		ie Year	Taxes			
Grand List October 1:	Receivable July 1, 2015	Additions Deduction	`	o)/From uspense	Taxes Receivable	Taxes, Net of Refunds	Interest and Lien Fees	Total Collections		ceivable e 30, 2016
2014	\$ 24,221,603	\$ 25,535 \$ (164,4	53) \$	(6,064)	\$ 24,076,621	\$ 23,849,245	\$ 69,620	\$ 23,918,865	\$	227,376
2013	257,507	20,318 (26,2	38)	(2,029)	249,508	178,693	42,395	221,088		70,815
2012	70,664	60,584 (62,8	77)	(3,376)	64,995	48,813	16,660	65,473		16,182
2011	18,361	- (2	15)	(4,396)	13,720	10,327	4,635	14,962		3,393
2010	5,014	-	-	-	5,014	890	679	1,569		4,124
2009	455	-	-	(261)	194	13	-	13		181
Suspense		<u> </u>	<u>-</u>	8,534	8,534	8,534	9,225	17,759		<u>-</u>
TOTALS	\$ 24,573,604	<u>\$ 106,437</u> <u>\$ (253,8</u>	53) \$	(7,592)	\$ 24,418,586	\$ 24,096,515	\$ 143,214	\$ 24,239,729	\$	322,071

## STATEMENT OF DEBT LIMITATION CONNECTICUT GENERAL STATUTES, SECTION 7-374(b) FOR THE YEAR ENDED JUNE 30, 2016

Total tax collections (including interest and lien fees)	
for the year ended June 30, 2016	\$ 24,239,729
Reimbursement for revenue loss on:	
Tax relief for elderly (CGS 12-129d)	72,792
Total Receipts for Determination of Base	<u>\$ 24,312,521</u>

Debt Limitation:	General <u>Purposes</u>	Schools	Sewers	Urban <u>Renewal</u>	Pension <u>Deficit</u>
2 1/4 times base	\$ 54,703,172	\$ -	\$ -	\$ -	\$ -
4 1/2 times base	-	109,406,345	-	-	-
3 3/4 times base	-	-	91,171,954	-	-
3 1/4 times base	-	-	-	79,015,693	-
3 times base	<u> </u>	<u> </u>	<u> </u>	<u> </u>	72,937,563
<b>Total Debt Limitation</b>	54,703,172	109,406,345	91,171,954	79,015,693	72,937,563
Indebtedness:					
General obligation bonds	315,000	-	-	-	-
Bond anticipation notes	1,145,000	-	-	-	-
General obligation note	113,333	-	-	-	-
Net Overlapping Regional School					
District 16 Bonds Payable - Note 5		19,445,959			
<b>Total Net Indebtedness</b>	1,573,333	19,445,959			
<b>Debt Limitation in Excess of</b>					
Outstanding and Authorized Debt	\$ 53,129,839	\$89,960,386	\$91,171,954	\$ 79,015,693	\$72,937,563

Note: In no case shall total indebtedness exceed seven times annual receipts from taxation or \$170,187,647.

#### MICHAEL J. BATTISTA CERTIFIED PUBLIC ACCOUNTANT

P.O. Box 485 Northford, Connecticut 06472-0485 (203) 376-1445

# Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

#### **Independent Auditor's Report**

Mayor Robert Chatfield Town Council Town of Prospect Prospect, Connecticut

I have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Prospect, Connecticut, as of and for the year ended June 30, 2016 and the related notes to the financial statements, which collectively comprise the Town of Prospect, Connecticut's basic financial statements and have issued my report thereon dated December 16, 2016.

#### **Internal Control Over Financial Reporting**

In planning and performing my audit of the financial statements, I considered the Town of Prospect, Connecticut's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing my opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Prospect's internal control. Accordingly, I do not express an opinion on the effectiveness of the Town of Prospect, Connecticut's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

My consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during my audit I did not identify any deficiencies in internal control that I consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town of Prospect, Connecticut's financial statements are free from material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly, I do not express such an opinion. The results of my tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of my testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the Town of Prospect, Connecticut's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Prospect, Connecticut's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Michael J. Battista, C.P.A.

Michael J. Battista Certified Public Accountant

Northford, Connecticut December 16, 2016



#### MICHAEL J. BATTISTA CERTIFIED PUBLIC ACCOUNTANT

P.O. Box 485 Northford, Connecticut 06472-0485 (203) 376-1445

Report on Compliance for Each Major State Program; Report on Internal Control over Compliance; and Report on the Schedule of Expenditures of State Financial Assistance in Accordance with the State Single Audit Act

#### **Independent Auditor's Report**

Mayor Robert Chatfield Town Council Town of Prospect Prospect, Connecticut

#### Report on Compliance for Each Major State Program

I have audited the Town of Prospect, Connecticut's compliance with the types of compliance requirements described in the Office of Policy and Management's *Compliance Supplement* that could have a direct and material effect on each of the Town of Prospect, Connecticut's major state programs for the year ended June 30, 2016. The Town of Prospect, Connecticut's major state programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### **Management's Responsibility**

Management is responsible for compliance with the requirements of laws, regulations, contracts and grants applicable to its state programs.

#### **Auditor's Responsibility**

My responsibility is to express an opinion on compliance for each of the Town of Prospect, Connecticut's major state programs based on my audit of the types of compliance requirements referred to above. I conducted my audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the State Single Audit Act (C.G.S. Sections 4-230 to 4-236). Those standards and the State Single Audit Act require that I plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major state program occurred. An audit includes examining, on a test basis, evidence about the Town of Prospect, Connecticut's compliance with those requirements and performing such other procedures as I considered necessary in the circumstances.

I believe that my audit provides a reasonable basis for my opinion on compliance for each major state program. However, my audit does not provide a legal determination of the Town of Prospect, Connecticut's compliance.

#### **Opinion on Each Major State Program**

In my opinion, the Town of Prospect, Connecticut complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major state programs for the year ended June 30, 2016.

#### **Report on Internal Control Over Compliance**

Management of the Town of Prospect, Connecticut is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing my audit of compliance, I considered the Town of Prospect, Connecticut's internal control over compliance with the types of requirements that could have a direct and material effect on each major state program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing my opinion on compliance for each major state program and to test and report on internal control over compliance in accordance with the State Single Audit Act, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, I do not express an opinion on the effectiveness of the Town of Prospect, Connecticut's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

My consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. I did not identify any deficiencies in internal control over compliance that I consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of my testing of internal control over compliance and the results of that testing based on the requirements of the State Single Audit Act. Accordingly, this report is not suitable for any other purpose.

# Report on Schedule of Expenditures of State Financial Assistance Required by the State Single Audit Act

I have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Prospect, Connecticut as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the Town of Prospect, Connecticut's basic financial statements. I have issued my report thereon dated December 16, 2016, which contained an unmodified opinion on those financial statements. My audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Town of Prospect, Connecticut's basic financial statements. The accompanying Schedule of Expenditures of State Financial Assistance is presented for purposes of additional analysis as required by the State Single Audit Act and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In my opinion, the Schedule of Expenditures of State Financial Assistance is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Michael J. Battista, C.P.A.

Michael J. Battista Certified Public Accountant

Northford, Connecticut December 16, 2016

# SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE FOR THE YEAR ENDED JUNE 30, 2016

State Grantor/Pass-Through Granto Program Title	State Grant Program <u>Core-CT Number</u>	Expenditures		
Office of Policy and Management				
Property Tax Relief for:				
Elderly Homeowners	11000-OPM20600-17018	\$ 72,792		
Disability Exemption	11000-OPM20600-17011	984		
Veterans	11000-OPM20600-17024	18,236		
Local Capital Improvement Program (LOCIP)	12050-OPM20600-40254	66,103		
Municipal Purposes & Projects	12052-OPM20600-43587	70,942		
State Department of Education				
Youth Services Bureau	11000-SDE64370-17052	14,000		
Youth Services Bureau Enhancement	11000-SDE64370-16201	4,653		
Department of Transportation				
Town Aid Road Grant	12052-DOT57131-43455	240,328		
Elderly Persons - Minibus	12052-DOT57931-21361	48,794		
Alcohol Open Container Requirements	12062-DOT57513-22091	3,083		
Highway Plannung & Construction	12062-DOT57513-22108	5,799		
Connecticut State Library				
Grants to Public Libraries	11000-CSL66051-17003	1,087		
Connecticard Payments	11000-CSL66051-17010	839		
Judicial Branch				
Non-Budgeted Operating Appropriation	34001-JUD95162-40001	1,408		
Total State Financial Assistance Before Exempt Pro	ograms	549,048		
Exempt Programs				
State Department of Education				
Education Cost Sharing	11000-SDE64370-17041	5,379,817		
Office of Policy and Management				
Mashantucket Pequot/Mohegan Fund	12009-OPM20600-17005	25,238		
Total Exempt Programs		5,405,055		
<b>Total State Financial Assistance</b>		\$ 5,954,103		

See Notes to Schedule.

# NOTE TO SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE FOR THE YEAR ENDED JUNE 30, 2016

The accompanying Schedule of Expenditures of State Financial Assistance includes state grant activity of the Town of Prospect, Connecticut under programs of the State of Connecticut for the fiscal year ended June 30, 2016. Various departments and agencies of the State of Connecticut have provided financial assistance through grants and other authorizations in accordance with the General Statutes of the State of Connecticut. These financial assistance programs fund several programs including education, general government, transportation, public works and capital improvement.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Town of Prospect, Connecticut conform to accounting principles generally accepted in the United States of America as applicable to governments.

The information in the Schedule of Expenditures of State Financial Assistance is presented based upon regulations established by the State of Connecticut, Office of Policy and Management.

#### **Basis of Accounting**

The expenditures reported on the Schedule of Expenditures of State Financial Assistance are reported on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become measurable and available to finance operations of the fiscal period. Expenditures are recognized in the accounting period in which the liability is incurred, if measurable.

In accordance with Section 4-236-22 of the Regulations to the State Single Audit Act, certain grants are not dependent on expenditure activity, and accordingly, are considered to be expended in the fiscal year of receipt. These grant program receipts are reflected in the expenditures column of the Schedule of Expenditures of State Financial Assistance.

# STATE FINANCIAL ASSISTANCE PROGRAMS -SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2016

#### I. SUMMARY OF AUDITOR'S RESULTS

Type of auditor's report issued Unmodified

Internal control over financial reporting:

Material weakness(es) identified? No Significant deficiency(ies) identified? None

Noncompliance material to financial statements noted? No

#### **State Financial Assistance**

Internal control over major programs:

Material weakness(es) identified? No Significant deficiency(ies) identified? None

Type of auditor's report issued on compliance for major programs Unmodified

Any audit findings disclosed that are required to be reported in accordance with Section 4-236-24 of the Regulations to the

State Single Audit Act? No

The following schedule reflects the major programs included in the audit:

	State Grant Program			
State Grantor and Program	Core-CT Number	<u>Ex</u>	Expenditures	
Department of Transportation: Town Aid Road Grant	12052-DOT57131-43455	\$	240,328	
Office of Policy and Management:  Local Capital Improvement Program	12050-OPM20600-40254	\$	66,103	

The dollar threshhold used to distinguish between type A and type B programs was \$100,000.