TOWN OF LIBERTY GROVE DOOR COUNTY, WISCONSIN

FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

YEAR ENDED DECEMBER 31, 2024



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INDEPENDENT AUDITORS' REPORT

Town Board Town of Liberty Grove Door County, Wisconsin

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the remaining fund information of the Town of Liberty Grove, Door County, Wisconsin (the Town), as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the Town of Liberty Grove's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the remaining fund information of the Town of Liberty Grove, Door County, Wisconsin, as of December 31, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town of Liberty Grove, Door County, Wisconsin, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1 to the financial statements, effective January 1, 2024, the Town adopted new accounting guidance for compensated absences. The guidance requires the Town to recognize a liability for all leave benefits that are more likely than not to be used in subsequent reporting periods. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Liberty Grove, Door County, Wisconsin's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due
 to fraud or error, and design and perform audit procedures responsive to those risks. Such
 procedures include examining, on a test basis, evidence regarding the amounts and disclosures
 in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Town of Liberty Grove, Door County, Wisconsin's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Town of Liberty Grove, Door County, Wisconsin's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Liberty Grove, Door County, Wisconsin's basic financial statements. The financial information listed in the table of contents as supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 30, 2025, on our consideration of the Town of Liberty Grove, Door County, Wisconsin's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town of Liberty Grove, Door County, Wisconsin's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Town of Liberty Grove, Door County, Wisconsin's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Green Bay, Wisconsin April 30, 2025

BASIC FINANCIAL STATEMENTS

TOWN OF LIBERTY GROVE DOOR COUNTY, WISCONSIN STATEMENT OF NET POSITION DECEMBER 31, 2024

	Governmental Activities		Business-Type Activities		Total
ASSETS					
Cash and Investments	\$	3,351,648	\$	572,165	\$ 3,923,813
Receivables:					
Taxes and Special Charges		2,341,356		-	2,341,356
Accounts		38,265		52,245	90,510
Lease		70,631		-	70,631
Prepaid Supplies and Items		176,816		-	176,816
Investment in Joint Venture Fire Department		1,824,108		-	1,824,108
Restricted Assets:					
Cash and Investments		-		131,271	131,271
Capital Assets, Nondepreciable		3,438,463		8,000	3,446,463
Capital Assets, Depreciable		9,040,440		1,251,774	 10,292,214
Total Assets		20,281,727		2,015,455	22,297,182
LIABILITIES					
Accounts Payable		-		75,847	75,847
Accrued and Other Current Liabilities		35,297		-	35,297
Due to Other Governments		681		-	681
Accrued Interest Payable		14,306		-	14,306
Long-Term Obligations:					
Due Within One Year		425,424		-	425,424
Due in More Than One Year		514,327			 514,327
Total Liabilities		990,035		75,847	1,065,882
DEFERRED INFLOWS OF RESOURCES					
Property Taxes Levied for Subsequent Year		2,840,853		-	2,840,853
Lease for Tower Rental		70,631			 70,631
Total Deferred Inflows of Resources		2,911,484		-	2,911,484
NET POSITION					
Net Investment in Capital Assets		11,814,576		1,259,774	13,074,350
Restricted for Capital Assets		-		131,271	131,271
Unrestricted		4,565,632		548,563	 5,114,195
Total Net Position	\$	16,380,208	\$	1,939,608	\$ 18,319,816

TOWN OF LIBERTY GROVE DOOR COUNTY, WISCONSIN STATEMENT OF ACTIVITIES YEAR ENDED DECEMBER 31, 2024

			3		
Functions/Programs	 Expenses	Charges for Services		Capital Grant and Contributions	
GOVERNMENTAL ACTIVITIES					
General Government	\$ 811,436	\$	199,532	\$	-
Public Safety	407,129		-		-
Public Works	1,162,034		45,267		-
Health and Human Services	16,312		46,810		-
Culture and Recreation	188,922		20,391		-
Conservation and Development	139,411		-		-
Interest and Fiscal Charges	 34,375				-
Total Governmental Activities	 2,759,619		312,000		-
BUSINESS-TYPE ACTIVITIES					
Water Utility	79,218		53,608		6,336
Sewer Utility	 201,514		149,976		3,886
Total Business-Type Activities	 280,732		203,584		10,222
Total	\$ 3,040,351	\$	515,584	\$	10,222

TOWN OF LIBERTY GROVE DOOR COUNTY, WISCONSIN STATEMENT OF ACTIVITIES (CONTINUED) YEAR ENDED DECEMBER 31, 2024

Net (Expense) Revenue and Changes in Net Position

Functions/Programs	Governmental Activities	Business-Type Activities	Total	
· amedients/i regisame	7.1541.114.155	7.10.111.11.00		
GOVERNMENTAL ACTIVITIES				
General Government	\$ (611,904)	\$ -	\$ (611,904)	
Public Safety	(407,129)	-	(407,129)	
Public Works	(1,116,767)	-	(1,116,767)	
Health and Human Services	30,498	-	30,498	
Culture and Recreation	(168,531)	-	(168,531)	
Conservation and Development	(139,411)	-	(139,411)	
Interest and Fiscal Charges	(34,375)	-	(34,375)	
Total Governmental Activities	(2,447,619)	-	(2,447,619)	
BUSINESS-TYPE ACTIVITIES				
Water Utility	<u>-</u>	(19,274)	(19,274)	
Sewer Utility	<u>-</u>	(47,652)	(47,652)	
Total Business-Type Activities		(66,926)	(66,926)	
Total	(2,447,619)	(66,926)	(2,514,545)	
GENERAL REVENUES				
Taxes:				
Property Taxes	2,794,812	20,266	2,815,078	
Sales Tax	(110)	-	(110)	
Other Taxes	306,193	-	306,193	
Federal and State Grants and Other				
Contributions Not Restricted to				
Specific Functions	554,890	-	554,890	
Interest And Investment Earnings	50,344	16,863	67,207	
Miscellaneous	26,126	-	26,126	
Gain on Sale of Asset	9,728	-	9,728	
Total General Revenues	3,741,983	37,129	3,779,112	
CHANGE IN NET POSITION	1,294,364	(29,797)	1,264,567	
Net Position - January 1	15,085,844	1,969,405	17,055,249	
NET POSITION - DECEMBER 31	\$ 16,380,208	\$ 1,939,608	\$ 18,319,816	

TOWN OF LIBERTY GROVE DOOR COUNTY, WISCONSIN BALANCE SHEET GOVERNMENTAL FUND DECEMBER 31, 2024

	G	eneral Fund
ASSETS		
Cash and Investments Receivables:	\$	3,351,648
Taxes and Special Charges Accounts		2,341,356 38,265
Lease Prepaid Supplies and Items		70,631 176,816
Total Assets	\$	5,978,716
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCE		
LIABILITIES		
Accrued and Other Current Liabilities	\$	35,297
Due to Other Governments		681
Total Liabilities		35,978
DEFERRED INFLOWS OF RESOURCES		
Property Taxes Levied for Subsequent Year		2,840,853
Lease		70,631
Total Deferred Inflows of Resources		2,911,484
FUND BALANCE		
Nonspendable		176,816
Committed		1,080,251
Assigned		629,287
Unassigned		1,144,900
Total Fund Balance		3,031,254
Total Liabilities, Deferred Inflows of Resources, and		
Fund Balance	\$	5,978,716

TOWN OF LIBERTY GROVE DOOR COUNTY, WISCONSIN RECONCILIATION TO THE STATEMENT OF NET POSITION GOVERNMENTAL FUND DECEMBER 31, 2024

Total Fund Balances as Shown on Previous Page	\$ 3,031,254
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds.	12,478,903
Other long-term assets are not available to pay current period expenditures and therefore are deferred in the funds.	
Investment in joint venture related to governmental activities	1,824,108
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.	
Bonds and Notes Payable	(895,531)
Premium on Debt	(24,327)
Compensated Absences	(19,893)
Accrued Interest on Long-Term Obligations	(14,306)
Net Position of Governmental Activities as Reported on the	
Statement of Net Position	\$ 16,380,208

TOWN OF LIBERTY GROVE DOOR COUNTY, WISCONSIN STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND YEAR ENDED DECEMBER 31, 2024

	General Fund	
REVENUES		
Taxes	\$	3,100,895
Intergovernmental		554,890
Licenses and Permits		178,103
Public Charges for Services		119,810
Miscellaneous		90,557
Total Revenues		4,044,255
EXPENDITURES		
Current:		
General Government		456,409
Public Safety		664,412
Public Works		589,327
Health and Human Services		16,312
Culture and Recreation		171,375
Conservation and Development		139,411
Debt Service:		
Principal		389,469
Interest and Fiscal Charges		52,975
Capital Outlay		1,396,352
Total Expenditures		3,876,042
NET CHANGE IN FUND BALANCE		168,213
Fund Balance - January 1		2,863,041
FUND BALANCE - DECEMBER 31	\$	3,031,254

TOWN OF LIBERTY GROVE DOOR COUNTY, WISCONSIN RECONCILIATION TO THE STATEMENT OF ACTIVITIES GOVERNMENTAL FUND YEAR ENDED DECEMBER 31, 2024

Net Change in Fund Balances as Shown on Previous Page	\$	168,213
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.		
Capital Assets Reported as Capital Outlay in Governmental Fund Statements Depreciation Expense Reported in the Statement of Activities Net Book Value of Disposals		1,192,953 (448,817) (35,272)
Payments to the Joint Fire District are reported as expenditures in the governmental funds. The Statement of Activities reports the change in the Town's investment in the Fire District at year-end. The change in investment increased (decreased) by:		13,858
Debt issued provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.		
Principal Repaid		389,469
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds:		
Accrued Interest on Long-Term Debt Amortization of Premium Compensated Absences		6,920 11,680 (4,640)
Change in Net Position of Governmental Activities as Reported in the Statement of Activities	<u>\$</u>	1,294,364

TOWN OF LIBERTY GROVE DOOR COUNTY, WISCONSIN STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL – GENERAL FUND YEAR ENDED DECEMBER 31, 2024

	Original and Final Budget	Actual	Variance Final Budget - Positive (Negative)
REVENUES	A 0.004.540	* • • • • • • • • • • • • • • • • • • •	
Taxes	\$ 3,021,512	\$ 3,100,895	\$ 79,383
Intergovernmental	641,626	554,890	(86,736)
Licenses and Permits	126,800	178,103	51,303
Public Charges for Services	85,100	119,810	34,710
Miscellaneous	136,625	90,557	(46,068)
Total Revenues	4,011,663	4,044,255	32,592
EXPENDITURES Current:			
General Government	647,653	456,409	191,244
Public Safety	116,170	664,412	(548,242)
Public Works	661,752	589,327	72,425
Health and Human Services	18,631	16,312	2,319
Culture and Recreation	150,758	171,375	(20,617)
Conservation and Development	13,960	139,411	(125,451)
Debt Service:	-,	,	(-, -)
Principal	145,000	389,469	(244,469)
Interest and Fiscal Charges	52,975	52,975	-
Capital Outlay	1,751,769	1,396,352	355,417
Total Expenditures	3,558,668	3,876,042	(317,374)
NET CHANGE IN FUND BALANCE	452,995	168,213	(284,782)
Fund Balance - January 1	2,863,041	2,863,041	
FUND BALANCE - DECEMBER 31	\$ 3,316,036	\$ 3,031,254	\$ (284,782)

TOWN OF LIBERTY GROVE DOOR COUNTY, WISCONSIN STATEMENT OF NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2024

	Business - T	ype Ac	ctivities			
		Water		Sewer	Total	
ASSETS						
Current Assets:						
Cash and Investments	\$	572,165	\$	-	\$	572,165
Receivables:						
Customer Accounts		14,316		37,929		52,245
Due from Other Funds		694,357		-		694,357
Total Current Assets		1,280,838		37,929		1,318,767
Noncurrent Assets:						
Restricted Assets:						
Cash and Investments		123,878		7,393		131,271
Capital Assets:						
Nondepreciable		8,000		-		8,000
Depreciable		655,070		596,704		1,251,774
Total Capital Assets		663,070		596,704		1,259,774
Total Assets		2,067,786		642,026		2,709,812
LIABILITIES						
Accounts Payable		15,036		60,811		75,847
Due to Other Funds		-		694,357		694,357
Total Liabilities		15,036		755,168		770,204
NET POSITION						
Net Investment in Capital Assets		663,070		596,704		1,259,774
Restricted for Capital Assets		123,878		7,393		131,271
Unrestricted		1,265,802		(717,239)		548,563
Total Net Position	_\$	2,052,750	\$	(113,142)	\$	1,939,608

TOWN OF LIBERTY GROVE DOOR COUNTY, WISCONSIN STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUNDS YEAR ENDED DECEMBER 31, 2024

Business - Type Activities						
		Water		Sewer	T.A.I	
OPERATING REVENUES		Utility		Utility		Total
Charges for Services	\$	72,814	\$	149,853	\$	222,667
Other	Ψ	1,030	Ψ	149,633	Ψ	1,153
Total Operating Revenues		73,844		149,976		223,820
OPERATING EXPENSES						
Operation and Maintenance		34,265		163,902		198,167
Administrative and General		22,727		13,431		36,158
Depreciation		22,226		24,181		46,407
Total Operating Expenses		79,218		201,514		280,732
OPERATING LOSS		(5,374)		(51,538)		(56,912)
NONOPERATING REVENUES						
Interest Income		16,863		-		16,863
Other Nonoperating Revenues		30		-		30
Total Nonoperating Revenues		16,893		-		16,893
INCOME (LOSS) BEFORE CONTRIBUTIONS		11,519		(51,538)		(40,019)
Capital Contributions		6,336		3,886		10,222
CHANGE IN NET POSITION		17,855		(47,652)		(29,797)
Net Position - January 1		2,034,895		(65,490)		1,969,405
NET POSITION - DECEMBER 31	\$	2,052,750	\$	(113,142)	\$	1,939,608

TOWN OF LIBERTY GROVE DOOR COUNTY, WISCONSIN STATEMENT OF CASH FLOWS PROPRIETARY FUNDS YEAR ENDED DECEMBER 31, 2024

	Business - Type Activities			
		Water	Sewer	 Total
CASH FLOWS FROM OPERATING ACTIVITIES				
Cash Received from Customers	\$	71,297	\$ 150,839	\$ 222,136
Cash Paid for Services Provided		(38,933)	(138,393)	(177,326)
Cash Paid for Employee Wages and Benefits		(14,761)	 (13,423)	 (28,184)
Net Cash Provided (Used) by Operating Activities		17,603	(977)	16,626
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Other Nonoperating Revenues		30	-	30
Payments to/from Other Funds		(8,458)	977	(7,481)
Net Cash Provided (Used) by Noncapital			•	
Financing Activities		(8,428)	977	(7,451)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Acquisition of Capital Assets		(3,113)	-	(3,113)
Capital Contributions		6,336	3,886	10,222
Net Cash Flows Provided by Capital and Related				
Financing Activities		3,223	3,886	7,109
CASH FLOWS FROM INVESTING ACTIVITIES				
Interest Received		16,863	 	 16,863
CHANGE IN CASH AND INVESTMENTS		29,261	3,886	33,147
Cash and Investments - January 1		666,782	 3,507	 670,289
CASH AND INVESTMENTS - DECEMBER 31	\$	696,043	\$ 7,393	\$ 703,436
RECONCILIATION OF OPERATING LOSS TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES				
Operating Loss Adjustments to Reconcile Operating Loss to Net Cash Provided (Used) by Operating Activities:	\$	(5,374)	\$ (51,538)	\$ (56,912)
Depreciation		22,226	24,181	46,407
Depreciation Charged to Sewer Utility		1,162	(1,162)	· <u>-</u>
Change In Operating Assets and Liabilities:		•	, ,	
Accounts Receivables		(2,547)	863	(1,684)
Accounts Payable		2,136	26,679	28,815
Net Cash Provided (Used) by Operating Activities	\$	17,603	\$ (977)	\$ 16,626
RECONCILIATION OF CASH AND INVESTMENTS				
TO THE STATEMENT OF NET POSITION				
Cash and Investments In Current Assets	\$	572,165	\$ -	\$ 572,165
Cash and Investments In Restricted Assets		123,878	7,393	131,271
Total Cash and Investments	\$	696,043	\$ 7,393	\$ 703,436

TOWN OF LIBERTY GROVE DOOR COUNTY, WISCONSIN STATEMENT OF NET POSITION FIDUCIARY FUND DECEMBER 31, 2024

ASSETS	_Custodial Fund_
Cash and Investments	\$ 1,686,815
Receivables:	
Taxes and Special Charges	7,874,793_
Total Assets	9,561,608
DEFERRED INFLOWS Property Taxes Levied for the Subsequent Year	9,561,608
NET POSITION	
Fiduciary Net Position	<u>\$</u> -

TOWN OF LIBERTY GROVE DOOR COUNTY, WISCONSIN STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUND YEAR ENDED DECEMBER 31, 2024

	Custodial Fund		
ADDITIONS Taxes and Special Charges Collected	\$	9,561,608	
DEDUCTIONS Payments to Other Taxing Districts		9,561,608	
CHANGE IN NET POSITION		-	
Net Position - January 1			
NET POSITION - DECEMBER 31	\$		

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the Town of Liberty Grove, Door County, Wisconsin (the Town), have been prepared in conformity with accounting principles generally accepted in the United States of America (U.S. GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the Town are described below:

A. Reporting Entity

The Town is a municipal corporation governed by an elected five-member board. In accordance with U.S. GAAP, the basic financial statements are required to include the Town (the primary government) and any separate component units that have a significant operational or financial relationship with the Town. The Town has identified the following component unit that is required to be included in the basic financial statements.

Town of Liberty Grove Sanitary District #1

The Town of Liberty Grove Sanitary District #1 (the District) is governed by a five-member Town Board of Liberty Grove. Although legally separate from the Town, the District is reported as if it was part of the primary government because the Town Board is serving as their governing body. The District provides water and sanitary services to parts of the Town.

B. Joint Ventures

Sister Bay/Liberty Grove Joint Fire Department

The Town and the Village of Sister Bay formed a joint fire department in the 1930's to provide for services to its citizens. An intergovernmental agreement was adopted in 2010 to provide for the continuing operation of the joint fire department. The agreement creates a Fire Board composed of three members from the Town and two from Sister Bay Boards. All Fire Board members shall be elected officials of the Town and Village. In accordance with the agreement, the costs of these services are shared by the Town and the Village on a basis of 2/3 of the cost being paid by the Town and 1/3 of the cost being paid by the Village. These percentages are based on the approximate percentage of the assessed property value of the Town and the Village to the total assessed property of each entity combined. During 2024, the Town remitted \$544,720 to the joint fire department. The Town has an equity interest in the net position of the Sister Bay/Liberty Grove Joint Fire Department. At December 31, 2024, the Town's equity interest was \$1,824,280. Complete financial information for Sister Bay/Liberty Grove Joint Fire Department can be obtained from the department office in Sister Bay, Wisconsin.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Joint Ventures (Continued)

Joint Public Library Facility

The Town and the Village of Sister Bay entered into an agreement on June 12, 2001 for the purpose of constructing and maintaining a building to be used as a joint public library facility. The construction costs and annual building operation and maintenance costs are financed 1/2 by the Town and 1/2 by the Village. The Sister Bay Liberty Grove Library Building Commission is governed by a six-member board of commissioners composed of three members from the Town and three members from Sister Bay. During 2024, the Town remitted an operating appropriation of \$40,182 to the joint library facility. The Town accounts for its share of the operations in the general fund. The Town does not have an equity interest in the joint venture. Complete financial statements for the Sister Bay Liberty Grove Library Building Commission can be obtained from the Commission located in Sister Bay, Wisconsin.

The operation of the library is part of the Door County Consolidated Library System in accordance with an agreement with Door County.

Door County Tourism Zone

The Town is a participant with all other Door County municipalities in a joint venture to create the Door County Tourism Zone as prescribed under Wisconsin Statute 66.0615. The Tourism Zone is responsible for collecting a 8% room tax on the gross receipts from retail furnishing of rooms or lodgings over all of the member municipalities. The Tourism Zone pays 70% of the room tax collected to the Door County Visitor Bureau and 30% to the member municipalities. During 2024, the Town of Liberty Grove received \$301,404 of room tax from the Tourism Zone. Complete financial information for the Door County Tourism Zone Commission can be obtained from their office in Sister Bay, Wisconsin.

C. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Town. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for services.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Government-Wide and Fund Financial Statements (Continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental, proprietary and fiduciary funds, even though the latter is excluded from the government-wide financial statements. Governmental funds include the general fund. Proprietary funds include the enterprise funds. The Town has no internal service funds. The major individual government fund and major enterprise funds are reported as separate columns in the fund financial statements.

The Town reports the following major governmental fund:

General Fund

This is the Town's primary operating fund. It accounts for all financial resources of the general government.

The Town reports the following major enterprise funds:

Water Utility Fund

This fund accounts for the operations of the Town of Liberty Grove Sanitary District #1.

Sewer Utility Fund

This fund accounts for the operations of the Town of Liberty Grove Sanitary District #2

The Town also reports the following fiduciary fund:

Custodial Fund

The custodial fund accounts for property taxes and special charges collected on behalf of other governments.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Revenues susceptible to accrual include intergovernmental grants, intergovernmental charges for services, public charges for services and interest. Other revenues such as licenses and permits, fines and forfeits and miscellaneous revenues are recognized when received in cash or when measurable and available.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the Town's water and wastewater functions and various other functions of the Town. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, and fees and fines, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Measurement Focus and Basis of Accounting (Continued)

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Town's proprietary funds are charges to customers for services. Operating expenses for proprietary funds include the costs of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the Town's policy to use restricted resources first, then unrestricted resources, as they are needed.

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance

1. Cash and Investments

Cash and investments are combined in the financial statements. Cash deposits consist of demand and time deposits with financial institutions and are carried at cost. Investments are stated at fair value. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date. For purposes of the statement of cash flows, all cash deposits and highly liquid investments (including restricted assets) with a maturity of three months or less from date of acquisition are considered to be cash equivalents.

2. Property Taxes and Special Charges Receivable

Property taxes and special charges consist of taxes on real estate and personal property and user charges assessed against Town properties. They are levied during December of the prior year and become an enforceable lien on property the following January 1. Property taxes are payable in various options depending on the type and amount. Personal property taxes and special charges are payable on or before January 31 in full. Real estate taxes are payable in full by January 31 or in two equal installments on or before January 31 and July 31. Real estate taxes not paid by January 31 are purchased by the County as part of the February tax settlement. Delinquent personal property taxes remain the collection responsibility of the Town. Special charges not paid by January 31 are held in trust by the County and remitted to the Town, including interest, when collected by the County.

In addition to its levy, the Town also levies taxes for the Gibraltar School District, Door County, and Northeast Wisconsin Technical College. The Town contracts with Door County to perform the tax collection function.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

3. Accounts Receivable

Accounts receivable are recorded at gross amounts with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that the amount of such allowance would not be material to the basic financial statements.

4. Interfund Receivables and Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" and "due to other funds" in the fund financial statements.

The amount reported on the statement of net position for internal balances represents the residual balance outstanding between the governmental and business-type activities.

5. Prepaid Items

Payments made to vendors that will benefit periods beyond the end of the current fiscal year are recorded as prepaid items and are accounted for on the consumption method.

Prepaid items of governmental funds in the fund financial statements are classified as nonspendable fund balance to indicate that they do not represent spendable available financial resources.

6. Prepaid Supplies

Prepaid supplies are recorded at cost, which approximates market, using the first-in, first-out method. Prepaid supplies consist of expendable supplies held for consumption. The cost is recorded as an expenditure at the time individual supply items are consumed rather than when purchased.

Prepaid supplies of governmental funds in the fund financial statements are classified as nonspendable fund balance to indicate that they do not represent spendable available financial resources.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

7. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The Town does not have a formal capitalization policy; as a result the Town has been using a threshold of \$5,000. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets of the Town are depreciated using the straight-line method over the following estimated useful lives:

	Governmental	Business-Type
Assets	Activities	Activities
Land Improvements	25 - 50 Years	25 - 100 Years
Buildings and Improvements	25 - 40 Years	25 - 40 Years
Machinery and Equipment	10 - 20 Years	3 - 10 Years
Infrastructure	25 - 50 Years	18 -135 Years

8. Compensated Absences

It is the Town's policy to permit employees to accumulate earned but unused sick leave benefits in accordance with employee handbook policy. All sick leave is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds in the fund financial statements and proprietary fund statement if the leave benefits are more likely than not to be used and/or paid out.

9. Deferred Outflows/Inflows of Resources

Deferred outflows of resources are a consumption of net position by the government that is applicable to a future reporting period. Deferred inflows of resources are an acquisition of net position by the government that is applicable to a future reporting period. The recognition of those outflows and inflows as expenses or expenditures and revenues are deferred until the future periods to which the outflows and inflows are applicable.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

9. Deferred Outflows/Inflows of Resources (Continued)

Governmental funds may report deferred inflows of resources for unavailable revenues. The Town reports unavailable revenues for tower lease receivable and property taxes levied for subsequent year. The tower lease receivable inflows are recognized as revenues in the government-wide financial statements.

10. Long-Term Obligations

In the government-wide financial statements, and proprietary funds in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

11. Fund Equity

Governmental Fund Financial Statements

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable Fund Balance. Amounts that are not in spendable form (such as inventory, prepaid items, or long-term receivables) or are legally or contractually required to remain intact.
- Restricted Fund Balance. Amounts that are constrained for specific purposes by external parties (such as grantor or bondholders), through constitutional provisions, or by enabling legislation.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

11. Fund Equity (Continued)

Governmental Fund Financial Statements (Continued)

- Committed Fund Balance. Amounts that are constrained for specific purposes by action of the Town Board. These constraints can only be removed or changed by the Town Board using the same action that was used to create them.
- Assigned Fund Balance. Amounts that are constrained for specific purposes by action of Town management. The Town Board has not authorized an employee to assign fund balance.
- Unassigned Fund Balance. Amounts that are available for any purpose.

The Town has not adopted a fund balance spend-down policy regarding the order in which fund balance will be utilized. When a policy does not specify the spend-down policy, GASB Statement No. 54 indicates that restricted funds would be spent first, followed by committed funds, and then assigned funds. Unassigned funds would be spent last.

Government-Wide and Proprietary Fund Statements

Equity is classified as net position and displayed in three components:

- Net Investment in Capital Assets. Amount of capital assets, net of accumulated depreciation, and capital related deferred outflows of resources less outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets and any capital related deferred inflows of resources.
- **Restricted Net Position.** Amount of net position that is subject to restrictions that are imposed by 1) external groups, such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- **Unrestricted Net Position.** Net position that is neither classified as restricted nor as net investment in capital assets.

12. Leases

The Town is lessor for equipment usage.

The Town determines if an arrangement is a lease at inception. Leases are included in lease receivables and deferred inflows of resources in the statement of net position and fund financial statements.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

12. Leases (Continued)

Lease receivables represent the Town's claim to receive lease payments over the lease term, as specified in the contract, in an exchange or exchange-like transaction. Lease receivables are recognized at commencement date based on the present value of expected lease payments over the lease term. Interest revenue is recognized ratably over the contract term.

Deferred inflows of resources related to leases are recognized at the commencement date based on the initial measurement of the lease receivable, plus any payments received from the lessee at or before the commencement of the lease term that relate to future periods, less any lease incentives paid to, or on behalf of, the lessee at or before the commencement of the lease term. The deferred inflows related to leases are recognized as lease revenue in a systematic and rational manner over the lease term.

Amounts to be received under residual value guarantees that are not fixed in substance are recognized as a receivable and an inflow of resources if (a) a guaranteed payment is required and (b) the amount can be reasonably estimated. Amounts received for the exercise price of a purchase option or penalty for lease termination are recognized as a receivable and an inflow of resources when those options are exercised.

The Town recognizes payments received for short-term leases with a lease term of 12 months or less, including options to extend, as revenue as the payments are received. These leases are not included as lease receivables or deferred inflows on the statements of net position and fund financial statements.

The individual lease contracts do not provide information about the discount rate implicit in the lease. Therefore, the Town has elected to use their incremental borrowing rate to calculate the present value of expected lease payments.

The Town accounts for contracts containing both lease and nonlease components as separate contracts when possible. In cases where the contract does not provide separate price information for lease and nonlease components, and it is impractical to estimate the price of such components, the Town treats the components as a single lease unit.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

13. Deferred Compensation Plan

The Town offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The Plan, available to all Town employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. The deferred compensation plan assets are placed in trust for the sole benefit of employees and beneficiaries participating in the Plan and, therefore, are not recorded on these financial statement. The Town contributes 5% of eligible wages to the plan. Total contributions made by the Town were \$45,391 for the year ended December 31, 2024.

F. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

NOTE 2 STEWARDSHIP AND COMPLIANCE

A. Budgets and Budgetary Accounting

The Town follows these procedures in establishing the budgetary data reflected in the basic financial statements:

- 1. During November, Town management submits to the Town Board a proposed operating budget for the calendar year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them. After submission to the governing body, public hearings are held to obtain taxpayer comments. Following the public hearings, the proposed budget, including authorized additions and deletions, is legally enacted by Town Board action.
- 2. Budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for the general fund. Budget is defined as the originally approved budget plus or minus approved amendments. There were no budget amendments for the year ended December 31, 2024. Budget appropriations not expended during the year are closed to fund balance unless authorized by the governing body to be forwarded into the succeeding year's budget.
- 3. During the year, formal budgetary integration is employed as a management control device for the general fund.
- 4. Expenditures may not exceed appropriations provided in detailed budget accounts maintained for each activity or department of the Town. Amendments to the budget during the year require initial approval by management and are subsequently authorized by the Town Board.
- 5. Encumbrance accounting is not used by the Town to record commitments related to unperformed contracts for goods or services.

General Fund expenditures exceeded budget by \$317,374 for the year ended December 31, 2024.

NOTE 2 STEWARDSHIP AND COMPLIANCE (CONTINUED)

B. Excess of Expenditures Over Budget Appropriations

The following expenditure accounts of the general fund had actual expenditures in excess of budget appropriations for the year ended December 31, 2024 as follows:

	Excess	
Fund and Function	Exp	enditures
General Fund:		
General Government:		
Treasurer	\$	9,166
Office Wages and Expenses		11,839
Elections		4,268
Hall		21,971
Public Safety: Fire Protection		576,657
Culture and Recreation: Parks		27,401
Conservation and Development: Economic Development		127,201
Debt Service: Principal		244,469

C. Deficit Net Position

The Sewer Utility at December 31, 2024, has a deficit net position of \$113,142. This will be funded with future sewer revenues.

D. Property Tax Levy Limit

Wisconsin state statutes provide for a limit on the property tax levies for all Wisconsin cities, villages, towns, and counties. For the 2024 and 2025 budget years, Wisconsin Statutes limit the increase in the maximum allowable tax levy to the change in the Town's January 1 equalized value as a result of net new construction. The actual limit for the Town for the 2024 budget was 1.60%. The actual limit for the Town for the 2025 budget was 1.06%. Debt service for debt authorized after July 1, 2005 is exempt from the levy limit. In addition, Wisconsin Statutes allow the limit to be adjusted for the increase in debt service authorized prior to July 1, 2005 and in certain other situations.

NOTE 3 DETAILED NOTES ON ALL FUNDS

A. Cash and Investments

The Town maintains various cash and investment accounts, including pooled funds that are available for use by all funds. Each fund's portion of these accounts is displayed on the financial statements as "Cash and Investments".

Invested cash consists of deposits and investments that are restricted by Wisconsin Statutes to the following:

Time deposits; repurchase agreements; securities issued by federal, state and local governmental entities; statutorily authorized commercial paper and corporate securities; and the Wisconsin local government investment pool.

The carrying amount of the Town's cash and investments totaled \$5,741,899 on December 31, 2024, as summarized below:

Deposits with Financial Institutions	\$ 5,741,899
Reconciliation to the basic financial statements:	
Government-Wide Statement of Net Position:	
Cash and Investments	\$ 3,923,813
Restricted Cash and Investments	131,271
Fiduciary Fund Statement of Net Position:	
Cash and Investments	1,686,815
Total	\$ 5,741,899

Fair Value Measurements

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant observable inputs; Level 3 inputs are significant unobservable inputs. The Town currently has no investments that are subject to fair value measurement.

Deposits and investments of the Town are subject to various risks. Presented below is a discussion of the Town's deposits and investments and the related risks.

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

A. Cash and Investments (Continued)

Custodial Credit Risk

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. Wisconsin Statutes require repurchase agreements to be fully collateralized by bonds or securities issued or guaranteed by the federal government or its instrumentalities. The Town does not have an additional custodial credit policy.

Deposits with financial institutions within the state of Wisconsin are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of \$250,000 for the combined amount of all time and savings deposits and \$250,000 for interest-bearing and noninterest-bearing demand deposits per official custodian per insured depository institution. Deposits with financial institutions located outside the state of Wisconsin are insured by the FDIC in the amount of \$250,000 for the combined amount of all deposit accounts per official custodian per depository institution. Also, the state of Wisconsin has a State Guarantee Fund which provides a maximum of \$1,000,000 per public depository above the amount provided by an agency of the U.S. government. However, due to the relatively small size of the State Guarantee Fund in relation to the Fund's total coverage, total recovery of insured losses may not be available. This coverage has been considered in determining custodial credit risk.

As of December 31, 2024, \$2,277,183 of the Town's deposits with financial institutions were in excess of federal and state depository insurance limits. Uninsured deposits consist primarily of advance tax collections that will be remitted to other local governments in January of 2025. No amounts were collateralized.

B. Leases Receivable

A summary of the Town's lease terms and interest rates is as follows:

Governmental Activities

Installments ranging from \$8,340 to \$9,651 including interest at 2.0%, due dates ranging from 2025-2034.

The lease provides for increases in future minimum annual rental payments.

For the year ended December 31, 2024, the Town received \$6,716 in lease revenue and \$1,484 in interest on the leases receivable.

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

B. Leases Receivable (Continued)

Governmental Activities (Activities)

Total future minimum lease payments to be received under lease agreements are as follows:

	Governmental Activities					
Year Ending December 31,	Principal		Interest		Total	
2025	\$	6,993	\$	1,347	\$	8,340
2026		7,134		1,206		8,340
2027		7,278		1,062		8,340
2028		7,425		915		8,340
2029		7,174		2,477		9,651
2030 - 2034		34,627		78		34,705
Total	\$	70,631	\$	7,085	\$	77,716

C. Restricted Assets

Restricted assets on December 31, 2024, totaled \$131,271 and consisted of cash and investments held for the following purposes.

Funds	 Amount	Purpose
Enterprise:	 _	
Water and Sewer Utility:		
Impact Fees	\$ 131,271	To account for impact fees collected and held by the utility to finance system
		improvements

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

D. Capital Assets

Capital asset activity for the year ended December 31, 2024, was as follows:

	Beginning Balance Increases Decreases		ecreases		Ending Balance			
Governmental Activities:								
Capital Assets, Nondepreciable:			_		_		_	
Land	\$	3,438,463	\$	-	\$	<u>-</u>	\$	3,438,463
Construction in Progress		354,629		-		354,629		
Total Capital Assets,								
Not Being Depreciated		3,793,092		-		354,629		3,438,463
Capital Assets, Depreciable:								
Land Improvements		507,058		_		-		507,058
Buildings and Improvements		4,067,511		_		_		4,067,511
Machinery and Equipment		1,923,475		832,536		74,666		2,681,345
Infrastructure		7,286,683		715,046		_		8,001,729
Subtotals		13,784,727		1,547,582		74,666		15,257,643
Less Accumulated Depreciation for:								
Land Improvements		153,696		10,504		_		164,200
Buildings and Improvements		1,623,657		74,107		_		1,697,764
Machinery and Equipment		1,019,912		42,089		39,394		1,022,607
Infrastructure		3,010,515		322,117		-		3,332,632
Subtotals		5,807,780	_	448,817		39,394		6,217,203
Oublotais		3,007,700		440,017		00,004		0,217,200
Total Capital Assets, Being								
Depreciated, Net		7,976,947		1,098,765		35,272		9,040,440
Governmental Activities								
Capital Assets, Net	Ф	11,770,039	\$	1,098,765	\$	389,901		12,478,903
Capital Assets, Net	φ	11,770,039	φ	1,090,703	φ	309,901		12,470,903
Less: Capital Related Debt								640,000
Less: Debt Premium								24,327
Not Investment In Conital								
Net Investment In Capital Assets							Ф	11 014 576
ASSEIS							Ф	11,814,576

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

D. Capital Assets (Continued)

	Beginning Balance			ncreases	De	creases	Ending Balance
Business-Type Activities:							
Capital Assets, Nondepreciable:							
Land	\$	8,000	\$	-	\$	-	\$ 8,000
Capital Assets, Depreciable:							
Buildings and Improvements		157,883		-		-	157,883
Machinery and Equipment		2,585		-		-	2,585
Infrastructure		2,708,610		3,113		1,120	 2,710,603
Subtotals		2,869,078		3,113		1,120	2,871,071
Less: Accumulated Depreciation		1,574,010		46,407		1,120	 1,619,297
Total Capital Assets, Being Depreciated, Net		1,295,068		(43,294)			 1,251,774
Business-Type Activities Capital Assets, Net	\$	1,303,068	\$	(43,294)	\$		1,259,774
Less: Accounts Payable							
Net Investment In Capital Assets							\$ 1,259,774

Depreciation expense was charged to functions of the Town as follows:

Governmental Activities:		
General Government	\$	18,287
Public Safety		33,199
Public Works		379,784
Culture and Recreation		17,547
Total Depreciation Expense -		
Governmental Activities	\$	448,817
	·	·
Business-Type Activities:		
Water Utility	\$	22,226
Sewer Utility		24,181
Total Depreciation Expense -		
Business-Type Activities	\$	46,407

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

E. Interfund Receivable and Payables

Interfund receivables and payables between individual funds of the Town, as reported in the fund financial statements, as of December 31, 2024, are detailed below:

	nterfund eceivables	nterfund Payables
Temporary Cash Advances to Finance	 	,
Operating Activities:		
Proprietary Fund:		
Water Utility	\$ 694,357	\$ -
Sewer Utility	 	 694,357
Totals	\$ 694,357	\$ 694,357

F. Long-Term Obligations

The following is a summary of changes in long-term obligations of the Town for the year ended December 31, 2024:

	eginning				Ending		ue Within
	 Balance	 Issued	 Retired	Balance		One Year	
Governmental Activities:							
General Obligation Debt:							
Notes	\$ 785,000	\$ -	\$ 145,000	\$	640,000	\$	150,000
Notes from Direct Borrowings	 500,000	 	 244,469		255,531		255,531
Total General Obligation Debt	1,285,000	-	389,469		895,531		405,531
Debt Premium	36,007	-	11,680		24,327		-
Compensated Absences	15,253	19,893	15,253		19,893		19,893
Total Governmental Activities							
Long-Term Obligations	\$ 1,336,260	\$ 19,893	\$ 416,402	\$	939,751	\$	425,424

Total interest paid during the year on long-term debt totaled \$52,975.

General Obligation Debt

General obligation debt currently outstanding is detailed as follows:

	Date of Issue	Final Maturity	Interest Rates	ln	Original Indebtedness		Balance 2/31/24
General Obligation Notes:							
GO Promissory Note	12/27/18	9/1/28	4.00%	\$	1,500,000	\$	640,000
GO Promissory Note from Direct Borrowings	3/31/23	3/15/25	4.50%		500,000		255,531
Total Outstanding							
General Obligation Debt						\$	895,531

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

F. Long-Term Obligations (Continued)

General Obligation Debt (Continued)

Principal and interest maturities of the outstanding general obligation debt of \$895,531 on December 31, 2024, is detailed below:

		Governmental Activities										
		Во	Bonded			Direct Bo	rrowi	ngs	Total			
Year Ended December 31,	F	Principal		nterest	F	Principal		nterest	F	Principal		nterest
2025	\$	150,000	\$	25,600	\$	255,531	\$	11,499	\$	405,531	\$	37,099
2026		155,000		19,600		-		-		155,000		19,600
2027		165,000		13,400		=		-		165,000		13,400
2028		170,000		6,800		-		-		170,000		6,800
Total	\$	640,000	\$	65,400	\$	255,531	\$	11,499	\$	895,531	\$	76,899

The Town's outstanding notes from direct borrowings related to governmental activities of \$255,531 contain a provision that in an event of default, outstanding amounts become immediately due if the Town is unable to make payment.

Legal Margin for New Debt

The Town's legal margin for creation of additional general obligation debt on December 31, 2024, was \$84,809,899 as follows:

Equalized Valuation of the Town	\$ 1,714,108,600
Statutory Limitation Percentage	 (x) 5%
General Obligation Debt Limitation, per	
Section 67.03 of the Wisconsin Statutes	85,705,430
Total Outstanding General Obligation Debt	
Applicable to Debt Limitation	895,531
Legal Margin for New Debt	\$ 84,809,899

G. Fund Equity

Nonspendable Fund Balance

In the fund financial statements, portions of the general fund balance are amounts that cannot be spent because they are either 1) not in spendable form or 2) legally or contractually required to be maintained intact. At December 31, 2024, nonspendable fund balance was as follows:

General Fund:

Nonspendable:

Prepaid Supplies and Items <u>\$ 176,816</u>

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

G. Fund Equity (Continued)

Committed Fund Balance

In the fund financial statements, portions of the general fund balance are committed by Town Board action. At December 31, 2024, General Fund balance was committed as follows:

General Fund:

Public Works	\$ 218,507
Parks	281,455
Library	17,750
Information Technology	109,564
Office	8,100
Fire Equipment	444,875
Total Committed Fund Balance	\$ 1,080,251

Assigned Fund Balance

Portions of the general fund balance have been assigned to represent tentative management plans that are subject to change. At December 31, 2024, fund balance was assigned as follows:

General Fund:

\$ 25,179
24,750
475,154
 104,264
\$ 629,347
\$

NOTE 4 OTHER INFORMATION

A. Risk Management

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the government carries commercial insurance. The Town completes an annual review of its insurance coverage to ensure adequate coverage. Settled claims have not exceeded this coverage in the past three years.

B. Contingencies

From time to time, the Town is party to other various pending claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, it is the opinion of management and legal counsel that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the Town's financial position or results of operations.

SUPPLEMENTARY INFORMATION

TOWN OF LIBERTY GROVE DOOR COUNTY, WISCONSIN DETAILED COMPARISON OF BUDGET AND ACTUAL REVENUES GENERAL FUND YEAR ENDED DECEMBER 31, 2024

T.V.T.		Original and Final Budget		Actual	Variance Final Budget - Positive (Negative)		
TAXES	•	0.704.040	•	0.704.040	•		
General Property	\$	2,794,812	\$	2,794,812	\$	-	
Delinquent Personal Property		500		745		245	
Private Managed Forest Land		1,200		4,044		2,844	
Room Tax		225,000		301,404		76,404	
Total Taxes		3,021,512		3,100,895		79,383	
INTERGOVERNMENTAL							
Federal:							
ARPA		207,750		110,811		(96,939)	
State:							
State Shared Taxes		90,529		98,409		7,880	
Fire Insurance Dues		39,778		49,140		9,362	
Tax-Exempt Computer Aid		342		342		-	
Transportation		277,501		277,446		(55)	
Recycling Grant		3,200		2,875		(325)	
Managed Forest Lands		-		2,051		2,051	
DNR - in Lieu of Taxes		14,753		13,816		(937)	
Other State Payments		7,773				(7,773)	
Total Intergovernmental		641,626		554,890		(86,736)	
LICENSES AND PERMITS							
Licenses:							
Liquor and Malt Beverage		11,700		10,522		(1,178)	
Dog		450		500		50	
Permits:							
Building		100,200		64,796		(35,404)	
Franchise Fee - Cable TV		13,250		10,375		(2,875)	
Other		1,200		91,910		90,710	
Total Licenses and Permits		126,800		178,103		51,303	
PUBLIC CHARGES FOR SERVICES							
General Government		5,250		9,702		4,452	
Highway		28,900		42,967		14,067	
Docks		21,250		20,331		(919)	
Cemetery		29,700		46,810		17,110	
Total Public Charges for Services		85,100		119,810		34,710	
MISCELLANEOUS							
Interest on Investments		55,000		50,344		(4,656)	
Rent		81,325		14,087		(67,238)	
Other		300		25,304		25,004	
Total Miscellaneous		136,625		90,557		(46,068)	
Total Revenues	\$	4,011,663	\$	4,044,255	\$	32,592	

TOWN OF LIBERTY GROVE DOOR COUNTY, WISCONSIN DETAILED COMPARISON OF BUDGET AND ACTUAL EXPENDITURES GENERAL FUND YEAR ENDED DECEMBER 31, 2024

	Original and Final Budget		Actual		Variance Final Budget - Positive (Negative)	
GENERAL GOVERNMENT						
Board	\$	62,000	\$	61,005	\$	995
Legal		29,500		9,010		20,490
Treasurer		102,772		111,938		(9,166)
Office Wages and Expenses		127,570		139,409		(11,839)
Elections		8,987		13,255		(4,268)
Assessment of Property		51,200		48,837		2,363
Hall		16,303		38,274		(21,971)
Insurance		33,000		31,592		1,408
Other General Government		215,521		3,089		212,432
Total General Government		647,653		456,409		191,244
PUBLIC SAFETY						
Fire Protection		23,420		600,077		(576,657)
Building Inspection		92,750		64,335		28,415
Total Public Safety	_	116,170		664,412		(548,242)
Total Fublic Salety		110,170		004,412		(340,242)
PUBLIC WORKS						
Highway Maintenance		620,502		556,980		63,522
Street Lighting		16,500		13,923		2,577
Garbage		750		477		273
Recycling		24,000		17,947		6,053
Total Public Works		661,752		589,327		72,425
HEALTH AND HUMAN SERVICES						
		250		109		141
Animal and Insect Control						
Cemetery		18,381		16,203		2,178
Total Health and Human Services		18,631		16,312		2,319
CULTURE AND RECREATION						
Library		44,110		39,229		4,881
Parks		99,648		127,049		(27,401)
Community Center		7,000		5,097		1,903
Total Culture and Recreation		150,758		171,375		(20,617)
CONCERVATION AND DEVEL ORMENT						
CONSERVATION AND DEVELOPMENT		10.010		120 411		(107 001)
Economic Development		12,210		139,411		(127,201)
Land Use Planning	_	1,750		100 111		1,750
Total Conservation and Development		13,960		139,411		(125,451)
DEBT SERVICE						
Principal		145,000		389,469		(244,469)
Interest and Fiscal Charges		52,975		52,975		
Total Debt Service		197,975		442,444		(244,469)
		•		•		` ' '
CAPITAL OUTLAY						221212
General Government		258,969		57,720		201,249
Highway Construction		1,465,300		1,337,970		127,330
Parks		27,500		662		26,838
Total Capital Outlay		1,751,769		1,396,352		355,417
Total Expenditures	\$	3,558,668	\$	3,876,042	\$	(317,374)

ADDITIONAL INDEPENDENT AUDITORS' REPORT FOR BASIC FINANCIAL STATEMENTS



INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Town Board Town of Liberty Grove Door County, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the remaining fund information of the Town of Liberty Grove, Door County, Wisconsin (the Town), as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements, and have issued our report thereon dated April 30, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Town's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and responses, we did identify certain deficiencies in internal control that we consider to be material weaknesses and a significant deficiency.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Town's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and responses as items 2024-001 and 2024-003 to be material weaknesses.

Town Board
Town of Liberty Grove

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and responses as item 2024-002 to be a significant deficiency.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Town of Liberty Grove's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the Town's response to the findings identified in our audit and described in the accompanying schedule of findings and responses. The Town's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Green Bay, Wisconsin April 30, 2025

TOWN OF LIBERTY GROVE DOOR COUNTY, WISCONSIN SCHEDULE OF FINDINGS AND RESPONSES YEAR ENDED DECEMBER 31, 2024

Internal Control Over Financial Reporting

2024-001

Segregation of Duties - Clerk/Treasurer

Type of Finding

Material Weakness in Internal Control over Financial Reporting

Condition

The Town has a combined clerk/treasurer position to essentially complete all financial and recordkeeping duties of the general Town's operations. Accordingly, this does not allow for a proper segregation of duties for internal control purposes.

Criteria or Specific Requirement

Segregation of duties is an internal control intended to prevent or decrease the occurrence of errors or intentional fraud. Segregation of duties ensures that no single employee has control over all phases of a transaction

Effect

Errors or intentional fraud could occur and not be detected timely by other employees in the normal course of their responsibilities as a result of the lack of segregation of duties.

Cause

The lack of segregation of duties is due to the limited number of employees and the size of the Town's operations. In addition, the Town has not completed a risk assessment and review of internal controls to identify additional mitigating and compensating controls which could be implemented to reduce the risk of errors or intentional fraud.

Repeat Finding

This is a repeat of finding 2023-001.

Recommendation

We recommend the Town perform a risk assessment of its operations and current procedures to identify and implement mitigating controls to reduce the risk of errors and intentional fraud. We also recommend the Town Board continue to monitor the transactions and the financial records of the Town.

Management Response

Management believes that the cost of segregating cash receipts and cash disbursement duties from the related recording functions outweigh the benefits to be received.

TOWN OF LIBERTY GROVE DOOR COUNTY, WISCONSIN SCHEDULE OF FINDINGS AND RESPONSES (CONTINUED) YEAR ENDED DECEMBER 31, 2024

Internal Control Over Financial Reporting (Continued)

2024-002

Preparation of Annual Financial Report

Type of Finding

Significant Deficiency in Internal Control over Financial Reporting

Condition

Current Town staff maintains accounting records which reflect the Town's financial transactions; however, preparing the Town's annual financial report, including note disclosures, involves the selection and application of specific accounting principles which would require additional experience and knowledge. The Town contracts with us and our knowledge of applicable accounting principles, financial statement format, and note disclosures to assist in the preparation of the annual financial report in an efficient manner. However, as independent auditors, CLA cannot be considered part of the Town's internal control system. As part of its internal control over preparation of its financial statements, including disclosures, the Town has implemented a comprehensive review procedure to ensure that the financial statements, including note disclosures, are complete and accurate.

Criteria or Specific Requirement

The preparation and review of the annual financial report by staff with expertise in financial reporting is an internal control intended to prevent, detect and correct a potential omission or misstatement in the financial statements or notes.

Effect

The Town may not be able to completely prepare an annual financial report in accordance with accounting principles generally accepted in the United States of America.

<u>Cause</u>

Town management has determined that the additional costs associated with training staff to become experienced in applicable accounting principles and note disclosures outweigh the derived benefits.

Repeat Finding

This is a repeat of finding 2023-002.

Recommendation

We recommend the Town continue reviewing the annual financial report. Such review procedures should be performed by an individual possessing a thorough understanding of accounting principles generally accepted in the United States of America and knowledge of the Town's activities and operations. While it may not be cost beneficial to train additional staff to completely prepare the report, a thorough review of this information by appropriate staff of the Town is necessary to obtain a complete and adequate understanding of the Town's annual financial report.

TOWN OF LIBERTY GROVE DOOR COUNTY, WISCONSIN SCHEDULE OF FINDINGS AND RESPONSES (CONTINUED) YEAR ENDED DECEMBER 31, 2024

Internal Control Over Financial Reporting (Continued)

2024-002 (Continued)

Preparation of Annual Financial Report

Management Response

Management believes the cost for additional staff time and training to prepare year-end closing entries and reports outweigh the benefits to be received. Management has reviewed and approved the annual financial report prior to issuance.

2024-003

Adjustments to the Town's Financial Records

Type of Finding

Material Weakness in Internal Control over Financial Reporting.

Condition

As part of our audit, we proposed adjusting journal entries to the Town's financial statements.

Criteria or Specific Requirement

Adjusting journal entries proposed by the auditors are considered to be an internal control deficiency.

Effect

Year-end financial records prepared by the Town may contain material misstatements.

Cause

While Town staff maintains financial records which accurately report revenues and expenditures throughout the year, preparing year-end adjusting and closing entries requires additional expertise that would entail additional training and staff time to develop.

Repeat Finding

This is a repeat of finding 2023-003.

Recommendation

We recommend the Town designate an individual to obtain additional training in order to prepare the adjusting and closing entries. We are available to assist the individual in obtaining the understanding to prepare these entries.

Management Response

Management believes the cost for additional staff time and training to record adjusting entries outweighs the benefits to be received. Management will continue to review information reviewed by CliftonLarsonAllen, LLP.

